# In The Matter Of:

Re: Application for Encroachment L95S6163A, River's Edg

Evidentiary Hearing September 16, 2025 Agency PH-2025-NAV-22-005 / OAH 25-320-07

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Coeur d Alene ID 83814 info@mmcourt.com

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1	BEFORE THE IDAHO D	EPARTMENT OF LANDS	1	APPEARANCES	
2	In the Matter of the Application	)		PRESENT:	
3	for Encroachment L95S6163A,	, AGENCY Case No. PH-2025-NAV-22-005	3	Mike Ahmer - Department of Lands	
4	a community book,	) ) OAH Case	4	Bryan Nickels - Administrative Law Judge	
5	River's Edge Apartments, LLC,	) No. 25-320-07	5	Robert Norris - Sheriff	
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8		,	8	Jaimie Minor	
9			9	Allen Minor	
10			10	Stephen Behlmer	
11	EVIDENTIARY HEARING		11	Dave Magbee	
12	AT COEUR D'ALENE, IDAHO		12	Gina Magbee	
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22			22	Mick Kavra	
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24			24	Jeanne Cochran	
25			25	Jason Lucas	
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September 16, 2025, Coeur d'Alene, Idaho, 4:07 p.m.

\* \* \*

3 HEARING OFFICER HAYES: This is a matter before

- 4 the Idaho Department of Lands in the matter of the
- 5 application for encroachment L95S6163A, a community
- 6 dock, River's Edge Apartments, LLC, Lanzce Douglass as
- 7 applicant. Agency Case No. PH-2025-NAV-22-005. Officer
- 3 of Administrative Hearings Case No. 25-320-07.
- I have a few introductions to make. My name is
- 10 Leslie Hayes. I am the deputy chief administrative law
- 11 judge for the State of Idaho and the assigned hearing
- 12 officer in this matter.
- Also here with me today is Chief Administrative
- 14 Law Judge Bryan Nickels. He is here purely in an
- 15 administrative capacity. We have found in these large
- 16 public hearings that it aids the hearing officer to have
- 17 someone marking who is signed up to publicly testify and
- L8 keeping track of who has testified for purposes of me
- **19** being able to stay focused on the proceedings.
- Our code of conduct requires decisional
- 21 independence of the assigned ALJ. And what that means
- 22 is that Mr. Nickels, while present here today for
- 23 purposes of administration and quality control and
- 24 monitoring, he will not participate in any of the
- 25 decisions that are being made in this matter. Those are

- 1 All testimony and evidence, including public testimony,
- 2 is governed by Idaho Code 67-5251 and the Idaho Rule of
- 3 Administrative Procedure 475 through 479. I have the
- 4 discretion to limit testimony when it is irrelevant or
- 5 unduly repetitious.
- 6 I will briefly go over the order of proceedings
- 7 today. The Idaho Department of Lands will go first with
- 8 their presentation of evidence to the extent they have
- 9 any. There was an indication that they were relying on
- 10 their prehearing statement and did not intend to present
- 11 additional evidence.
- I will then turn the floor over to the applicant
- 13 to present their evidence on the application.
- The Coeur d'Alene Land Company will then go next
- 15 and then concerned citizens.
- I have granted both Coeur d'Alene Land Company
- 17 and concerned citizens the ability to participate as if
- 18 they were parties in these proceedings because I have
- 19 not yet ruled on their intervenor status. I did let
- 20 both of them know that I would rule prior to the start
- of these proceedings, so that will come after these
- 22 introductory comments.
- And then Kootenai County Sheriff's Office will
- **24** be given an opportunity to present their objection.
- 25 They may also just rely on their written objections as

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- 1 solely mine alone.
- 2 I'm also going to introduce IDL representation.
- 3 They are presented here today by Kayleen Richter and
- 4 John Richards.
- 5 The applicant is represented by Elizabeth
- 6 Tellessen. The intervenors, potential intervenors -- or
- 7 wait. I granted that motion. The Intervenors
- 8 Boardwalk, LLC, is also represented by Ms. Tellessen.
- **9** The potential intervenor of Coeur d'Alene Land
- 10 Company is represented by John Magnuson.
- And the potential Intervenor of Concerned
- 12 Citizens is represented by Peter Smith and Nate Sargent.
- Objector Kootenai County Sheriff's Office is
- 14 represented by Sheriff Norris.
- Sheriff Norris are you in the crowd? Welcome.
- These proceedings are governed by the Idaho
- 17 Rules of Administrative Procedure, which can be found at
- 18 62.01.01, and Standards of Lake Protection Act, an IDAPA
- 19 20.03.04, which are the rules for the regulation of
- 20 beds, water, and airspace over the navigable lakes of
- 21 the State of Idaho.
- Pursuant to Rule 207 of the Idaho Rules of
- 23 Administrative Procedures, public witnesses do not have
- 24 the same rights as parties. They do not have the right
- 25 to examine witness or otherwise participate as parties.

- 1 it stands in the record here today.
- When public testimony begins, I want public
- 3 testifiers to understand that I control these
- 4 proceedings pursuant to 20.03.04.010.29 including
- 5 maintaining order, decorum, and common courtesy. I will
- 6 not tolerate disruptive behavior or behavior that will
- 7 impact a clean record.
- As you will see, to my right, we have a court
- 9 reporter who is attempting to take down the testimony in
- 10 these proceedings. Cheers, jeers, boos, hisses or
- 11 outcries disrupt that record, and I will ask you not to
- L2 engage in that type of behavior.
- I may put time limits on public testimony based
- 14 on the number of people who have requested to testify
- 15 and where we are at the evening. We only have this room
- 16 until 8:00 p.m. This does not mean that I don't care
- 17 about what you have to say or don't want to hear what
- 18 you have to say. I have heard the concerns and read the
- 19 written comments submitted to date and I have already
- 20 decided that this record will remain open for additional
- 21 written comment until September 30.
- The comments I have concerns are concerns about
- 23 erosion of the shoreline, safety of the waterway,
- 24 overcrowding of the Spokane River, and then the repair25 cost, tax increases, and potential HOA fees to offset

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- 1 the damage caused by overcrowding.
- When you are called to testify you will be
- 3 placed under oath. If your comments replicate prior
- 4 comments, I ask that you choose not to testify in
- 5 repetition so that individuals with new information have
- 6 an opportunity to provide that here today. I may put
- 7 time limits on how long you have to testify. You will
- B be called up to this podium to testify to the room.
- 9 Any material, for those of you online listening,
- 10 that is presented in the room and not available online
- 11 with either be found on IDL's website currently or can
- 12 be found at a later date.
- Now, I have a few preliminary matters to
- 14 address, including the pending motions for intervention,
- 15 but first I want to ask, Ms. Tellessen, have you had a
- 16 chance to review the River's Edge proposed exhibits?
- **MS. TELLESSEN:** Yes, Hearing Officer, I have.
- 18 Thank you.
- **HEARING OFFICER HAYES:** And I misspoke. Not
- 20 River's Edge proposed exhibits, concerned citizens
- 21 proposed exhibits.
- MS. TELLESSEN: I have also reviewed those.
- 23 Thank you.
- 24 HEARING OFFICER HAYES: And do you stipulate to
- 25 their admission?

- 1 ability to participate as if they were parties
- 2 regardless of my decision pursuant to Newton versus
- 3 MJK/BJK, LLC, 167 Idaho 236.
- 4 In my mind this boils down to an issue of due
- 5 process, which requires a finding that there's a
- 6 protected park property interest. The Lake Protection
- 7 Act grants to littoral owners, quote, The right of
- 8 access to the water and, subject to the state
- 9 regulations, the right to build wharves and piers in aid
- LO of navigation.
- 11 The concerned citizen declarations that I
- 12 reviewed included about 35 waterfront owners and 15
- 13 non-waterfront owners whose primary complaint related to
- 14 recreational access in various degrees, and then
- 15 additional complaints related to erosion repairs,
- 16 increase in taxes, increase in homeowners fees --
- 17 homeowners association fees, sorry, safety of the river,
- **18** and one relating to barge operation.
- The Lake Protection Act does not create a right
- 20 to prevent any of those harms, similar to Newton where a
- 21 particular view is not protected for a littoral owner.
- 22 However, even if those rights were protected by the Lake
- 23 Protection Act, the question of what process is due with
- 24 recreation being a lake value factor when public
- 25 participation is sufficient without the necessity of

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- MS. TELLESSEN: To the extent that relevance
- 2 remains at issue, we'll stipulate to their admittance.
- 3 We rely on you to use your judgement to the relevancy to
- 4 these proceedings.
- 5 **HEARING OFFICER HAYES:** Thank you.
- 6 That was the only outstanding exhibits that have
- 7 not yet been admitted for the audience's sake.
- 8 I will issue the caveat, Mr. Smith, you saw
- 9 correspondence with my office with difficulty accessing
- 10 the videos. I have not yet had a chance to review
- 11 those, but my understanding is they have been provided
- 12 in a format where I can now review them and will review
- 13 them following the conclusion of the hearing.
- Now, as to the motions to intervene. I have had
- **15** some time to think about those proposed interventions.
- 16 I am going to take up concerned citizens proposed
- 17 intervention first.
- Our rules require for intervention that the
- 19 party -- or the potential party shows a direct and
- 20 substantial interest and that their interests are not
- 21 adequately represented by the parties in the proceeding.
- 22 I have already determined that concerned citizens
- 23 proposed intervention does not unduly broaden the
- 24 issues, and does not unduly delay or prejudice the
- 25 original parties, which is why I granted them the

- 1 intervention.
- There were a handful of concerned citizen
- 3 declarations -- I want to say about three -- that stated
- 4 that boat traffic impacts their use of their dock at
- 5 times and that those individuals may have a direct and
- 6 substantial interest. But the question in my mind is
- 7 whether that carries the entire organization to the
- 8 direct and substantial interest.
- 9 So I do find that there is a lack of direct and
- 10 substantial interest, but even if there was, I find that
- 11 concerned citizens concerns are adequately represented
- 12 by the Idaho Department of Lands. Although IDL has
- 13 taken a neutral position, it is required to consider the
- 14 impacts on the lake value factors pursuant to 58-1301,
- 15 58-1306 sub (b) and sub (d), and IDAPA 20.03.04.012 and
- 16 .01. And those lake value factors are the protection of
- 17 property, the protection of navigation, fish and
- 18 wildlife habitat, aquatic life, recreation, and
- **19** aesthetic beauty and water quality.
- They are required to weigh that against the navigational or economic necessity or justification for
- 22 the encroachment. And while IDL states they are
- 23 neutral, it cannot advocate its role as trustee of
- 24 navigable waterways in favor of private parties. And
- 25 that's from Kootenai Environmental Alliance, Inc. versus

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- 1 Panhandle Yacht Club, 105 Idaho 622, quoting Illinois
- 2 Central Railroad Company versus Illinois 146, U.S. 387,
- **3** dating 1892.
- 4 This was recently reaffirmed in the director's
- 5 final order in the matter of the application for
- 6 expansion of existing commercial facilities, Rivelle,
- 7 LLC, dba, Stancraft Company as applicant. Agency Case
- 8 No. PH-2024-NAV-22-02. Office of Administrative
- 9 Hearings Case No. 24-320-06, where the directors said,
- 10 quote, Through the public hearing process, IDL receives
- 11 input on the lake value factors from agencies and the
- 12 public. This input on the lake value factors and any
- 13 detriment thereto is carefully weighed against the
- 14 economics of navigational necessity, justification or
- 15 benefit, public or private, of such proposed
- 16 encroachment, citing Idaho Code 58.1306 sub (d).
- So with that I am denying concerned citizens
- 18 motion to intervene. I will incorporate that denial in
- 19 my written order, Mr. Smith.
- As to Coeur d'Alene Land Company motion to
- 21 intervene, I will be granting that motion. Because
- 22 Coeur d'Alene Land Company owns property directly
- 23 adjacent to the proposed project and because the
- 24 proposed project seeks to extend beyond the line of
- 25 navigability, I do see a 6-foot boot traffic lane and

- 1 the State be regulated in order that the protection of
- 2 property, navigation, fish and wildlife habitat, aquatic
- 3 life, recreation, aesthetic beauty, and water quality be
- 4 given due consideration in the weight against the
- 5 navigation or economic necessity or justification for or
- 6 the benefit to be derived from the proposed
- 7 encroachment. No encroachment on, in, or above the beds
- 8 of waters of any navigable lake in the state shall
- 9 hereafter be legal unless approval therefore has been
- 10 give as provided in this action.
- 11 I'm going to explain what that means.
- As the instrumentality of the land board, IDL
- 13 has the duty, authority, and discretion to regulate,
- 14 control, and permit encroachments within the limits of
- 15 the LPA and the LPA rules. But differently, IDL only
- 16 has the authority to regulate and control what it is
- 17 authorized to.
- When an encroachment permit application is
  - 9 contested, the LPA requires IDL to hold a public hearing
- 20 on the application such that each person or agency
- 21 appearing at the hearing may give testimony in support
- 22 of or in opposition to the proposed encroachment. A
- 23 public hearing under the LPA is a limited opportunity
- 24 for the public to provide testimony for the record.
- 25 IDL consider the entirety of the record,

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- 1 150-foot buffer on either side of that. I also see a
- 2 potential impact on their littoral rights, so
- 3 Coeur d'Alene Land Company has been granted intervenor
- 4 status.
- 5 And with that I will turn it over to IDL for
- 6 their presentation of evidence, if there is any.
- 7 Ms. Richter?
- **MS. RICHTER:** Do you want me to come up there or
- **9** stay here?
- **HEARING OFFICER HAYES:** Come up here.
- **MS. RICHTER:** All right. Can you hear me?
- Hello everybody. I'm Kayleen Richter. I'm the
- 13 attorney for the Idaho Department of Lands. Idaho
- 14 Department of Lands would just like to present a brief
- 15 statement for you all. Some of this overlaps a little
- 16 bit with what the hearing officer just explained in her
- 17 rulings on those motions to intervene, but I just wanted
- 18 to provide some additional clarification for you all on
- **19** this proceeding.
- In 1974 the Idaho legislature enacted the Lake
- 21 Protection Act, or LPA. In the LPA the Idaho
- 22 legislature proclaimed: The legislature of the state of
- 23 Idaho hereby declares that the public health interest,
- 24 safety, and welfare requires that all encroachment upon,
- 25 in, or above the beds or waters of navigable lakes of

- 1 including both public and agency testimony, when IDL
- 2 gives due consideration to the potential detriment on
- 3 the lake value factors, which IDL weighs against the
- 4 navigational or economic necessity or justification for
- 5 or benefit to be derived from the proposed encroachment.
- To summarize and paraphrase, when IDL processes
- 7 and evaluates an encroachment permit application, the
- 8 LPA requires IDL to determine:
- 9 One, whether the proposed encroachment satisfies
- 10 the applicable minimum standards describe in the LPA
- 11 rules.
- And, two, whether the proposed encroachment
- 13 potential detrimental effects on the lake value factors
- 14 outweigh potential benefits.
- 15 IDL conducts this two-step evaluation by
- 16 separating the role of agency staff in this proceeding
- 17 before OAH from the role of the ultimate decision-maker,
- 18 the IDL director. Meaning, as subject matter experts,
- 19 IDL staff receive and process an application, evaluate
- 20 its compliance with the technical requirements in the21 LPA, in the LPA rules, and may note any deficiencies for
- 22 the record.
- In contrast it is the IDL director, not IDL
- 24 staff, who ultimately weighs potential benefits and
- 25 detriments of the proposed encroachment after

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- 1 considering the entire record, which may include IDL's
- 2 staff technical summary, any public or agency comment,
- 3 and the hearing officer's recommended order.
- 4 IDL is neither in favor of or in opposition to
- 5 any applications or encroachment permits. IDL's role at
- 6 this stage of the proceedings is to assist in conveying
- 7 facts and to remain neutral on the weight of those facts
- 8 until the entire record can be considered.
- **9** The applicant, not IDL, has the burden to prove
- 10 it has met all the requirements and that the relevant
- 11 factors weigh in it favor such that it should receive a
- 12 permit.
- The director's ultimate decision on the
- 14 application is based on its independent evaluation of
- 15 the record. To make this decision the director is
- 16 advised by a separate attorney from the IDL legal
- 17 department than the two of us here tonight.
- Both the director and the IDL attorney who
- 19 advises the director have been and will be screened off
- 20 from these proceedings until the record is complete,
- 21 closed, and the hearing officer has issued her
- 22 recommended order for the director to review. This is
- 23 done to ensure the director's decision is based on his
- 24 own review of the whole picture.
- As you're aware, the proposed encroachment for

- Considering the time constraints of one of the
- 2 witnesses here to speak on behalf of the City of
- 3 Coeur d'Alene, we would like to invite Hilary Patterson
- 4 up first to present her testimony on behalf of the
- 5 adjacent land owner and the City of Coeur d'Alene.
- 6 HILARY PATTERSON,
- 7 having been first duly sworn to tell the truth, the
- 8 whole truth, and nothing but the truth, relating to said
- 9 cause says:
- 10 MS. PATTERSON: Good afternoon. I am
- 11 Hilary Patterson. I am Coeur d'Alene's community
- 12 planning director, and I am here to provide testimony on
- 13 behalf of the City of Coeur d'Alene.
- The City of Coeur d'Alene is the adjacent
- 15 littoral owner. The City owns shoreline, public park
- 16 and trail system within the Atlas Waterfront project to
- 17 the east of the subject property.
- Lanzce Douglass owns approximately 26 acres of
- land, comprised of five parcels, within the City, south
- 20 of West Seltice Way, north of the Spokane River, and
- 21 southwest of the intersection of North Atlas Road and
- 22 West Seltice Way.
  - HEARING OFFICER HAYES: Ms. Patterson, because
- 24 you're reading, would you slow down for our court
- 25 reporter.

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- 1 consideration in this proceeding is a community dock for
- 2 the residence of a waterfront apartment complex located
- 3 on the Spokane River. The application contains one
- 4 component, a 74-slip community dock system comprised of
- 5 five separate docks, Docks A through E on the
- 6 application. The applicant is not proposing any other
- 7 encroachments through this application.
- 8 IDL has received a letter from the Kootenai
- 9 County Sheriff's office and numerous email and letter
- 10 comments from the public regarding this application.
- 11 Those written comments speak for themselves and should
- 12 be given the weight the hearing officer and the IDL
- 13 director deem appropriate.
- 14 Given the information provided in the
- **15** application and in the record at this time, IDL notes
- 16 additional information may be needed from the applicant
- 17 for IDL to determine compliance with encroachment
- 18 standards regarding the lineal feet of water frontage;
- 19 however, it appears that the application satisfies the
- 20 rest of the minimum standards within the IDL's authority
- 21 to regulate.
- Thank you very much.
- **HEARING OFFICER HAYES:** Ms. Tellessen, the floor
- 24 is yours.
- 25 MS. TELLESSEN: Thank you, Hearing Officer.

- 1 MS. PATTERSON: Sure. Yes.
- 2 Mr. Douglass has been approved for a zone
- 3 change, a special use permit to increase density, and a
- 4 planned unit development that allows for the River's
- 5 Edge Apartment project comprised of up to 680 dwelling
- 6 units, as multiuse trail with river access for the
- 7 public, and anticipated boat slips for residents of the
- 8 apartments.
- **9** The River's Edge Apartments project was approved
- 10 by the planning and zoning commission and the city
- 11 council recognizing the partnership for public benefit,
- 12 including such amenities as a multiuse trail with
- 13 seating areas and multiple public access points along
- 14 the Spokane River, funding of a traffic mitigation plan,
- L5 and agreeing to lease 29 of the units at 100 percent
- 6 Kootenai County's Area Median Income providers.
- The original project concept included a mix of
- 18 apartments and 28 single-family residential lots along
- 19 the shoreline with docks, limited public access to the
- 20 Spokane River, and a trail that would have been located21 away from the Spokane River for the full length of the
- 22 project.
- Through project approval and a development
- 24 agreement, Mr. Douglass has agreed to develop and
- 25 install a multiuse trail, no less than 16 feet wide,

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- 1 constructed to City standards that runs adjacent to the
- 2 Spokane River and is open to the public and accessible
- 3 by the public at the west and east ends of the property.
- 4 The path will connect with the trail through the Atlas
- 5 Waterfront neighborhood to the east and to the trail
- 6 through the Mill River neighborhood to the west. One of
- 7 the four public beaches within the project will be ADA
- 8 compliant.
- The Coeur d'Alene Municipal Code allows for
- 10 docks to be requested as part of a planned unit
- 11 development project as a departure from the Shoreline
- 12 Ordinance.
- The development agreement between the owner and 13
- 14 City indicates that if docks are constructed, access to
- the docks, including a standpipe system acceptable to
- the fire department, is required and that any dock
- 17 permits must be reviewed and approved by the Idaho
- Department of Lands.
- The City of Coeur d'Alene supports public access 19
- 20 to the beneficial recreational opportunities in and on
- the Spokane River.
- And I have hard copy I can provide to you all. 22
- 23 Thank you.
- **HEARING OFFICER HAYES:** I'd like to enter this 24
- 25 as an exhibit.

- 1 of the public?
- MS. PATTERSON: The challenge doesn't meet the
- commercial marina standards for the City, but there is
- nothing restricting that from happening.
- 5 MR. MAGNUSON: Right. So it doesn't meet the
- commercial standards?
- 7 MS PATTERSON: Correct.
- 8 MR. MAGNUSON: Thank you.
- 9 MR. SMITH: Ms. Patterson, we met. Peter Smith.
- Has the City analyzed or does it have an opinion 10
- 11 on the navigational necessity of this marina? Does it
- 12 have an opinion on that?
- MS. PATTERSON: The City has not weighed in on 13
- **14** that.
- 15 MR. SMITH: Has the City weighed in on the
- justification for this proposed community dock?
- MS. PATTERSON: The City has not weighed in on 17
- the justification, just considers its littoral right and
- they made a request through the Department of Lands.
- 20 **MR. SMITH:** And has the City taken a position on
- 21 the safety of the river and the increased boat traffic
- on the river in any way? 22
- 23 **MS. PATTERSON:** The City has not.
- MR. SMITH: So the City has no opinion on those 24
- 25 factors?

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- MS. PATTERSON: The City has not officially
- 2 weighed in on those factors.
- 3 MR. SMITH: Thank you.
- HEARING OFFICER HAYES: Ms. Tellessen, any 4
- further redirect?
- 6 Thank you. You may be excused.
- 7 MS. TELLESSEN: Thank you.
- Thank you. Ms. Hearing Officer, IDL, for your 8
- 9 work and efforts and the public for showing such
- interest in this application.
- We are here today asking for a community dock,
- which definitionally, under the Lake Protection Act, is
- for the use of the littoral owners of those with
- littoral rights in the upland property.
- 15 At this point that property is owned by three
- entities: River's Edge Apartments, which is the
- applicant that was named on the application. Since that
- time, affiliated entities, Boardwalk and Docks and
- 19 Residences on Spokane, have gained ownership interests
- in the land that supports the apartment project and have
- entered leases for shared use of those littoral rights
- 22 to ensue that there is no question for the intent to
- 23 have this dock available for the use of the apartment
- 24 complex.
- 25 Each of those parties has been granted

Is there any objection from the Department of 1 2 Lands?

- 3 IDL stipulates.
- Mr. Magnuson? 4
- 5 MR. MAGNUSON: No.
- 6 HEARING OFFICER HAYES: Okay. This will be
- 7 admitted as River's Edge Exhibit 18.
- IDL, did you have any questions for that 8
- 9 witness?
- MS. RICHTER: No. 10
- 11 **HEARING OFFICER HAYES:** Mr. Magnuson?
- MR. MAGNUSON: Just a couple. 12
- HEARING OFFICER HAYES: And then, Mr. Smith, 13
- **14** same question?
- 15 MR. SMITH: I will.
- MR. MAGNUSON: Ms. Patterson, are you aware of 16
- any requirement in the PUD that applies to this property 17
- that requires that these boat slips, if constructed, be
- actually rented to the occupants of the apartments?
- 20 MS. PATTERSON: There is nothing in the City's
- 21 approval. That was presumed, but that is not a
- 22 condition of approval by the City.
- 23 MR. MAGNUSON: And, likewise, these slips,
- 24 there's nothing in the City's approval that would limit
- 25 the applicant's ability to lease the slips to any member

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- 1 intervenor status. IDL has acknowledged that they are
- 2 eligible to make application, and that there is no
- 3 established procedure for an assignment of that
- 4 application less there be a permit issued and an
- 5 assignment required under the IDAPA.
- 6 There are four parcels of property. There is
- 7 one parcel that shows as two tax parcels -- for those of
- 8 you trying to follow along on the maps -- because it's
- 9 split by a section line, but there are four parcels.
- 10 There's one shoreline parcel which will be developed
- 11 with additional multifamily units, as well as the public
- 12 access points, the trail, the beach access points, a
- 13 seawall, and the docks that are being discussed here
- **14** today.
- As I will discuss, and most of the witnesses
- 16 that will talk on behalf of the applicant today, this
- 17 application does, in fact, meet both the technical
- 18 requirements as well as the lake value factors that are
- 19 pertinent to approval of this application.
- The shoreline lineal frontage that has been used
- 21 in the application is based on a common practice to use
- 22 GIS measurement to establish the shoreline footage and
- 23 base the size of the docks under the statute in --
- **24** consistent with that measurement.
- There -- our surveyor will discuss with you the

- 1 is governed in the Idaho Safe Boating Act, which is
- 2 within the justification of, not IDL, but Idaho State
- 3 Parks and Recreation. Idaho State Parks and Recreation
- 4 has notably not commented on this application.
  - So you'll hear a fair amount tonight about
- 6 littoral ownership and littoral rights, and those are
- 6 Intorar ownership and intorar rights, and those are
- 7 the rights of every Idahoan who owns property abutting a
- 8 navigable shoreline to be able to access that shoreline.
- 9 The IDAPA as well as the Lake Protection Act control the
- 10 process for evaluating these applications and
- 1 establishing the standards that have to be met.
- There's been discussion about the, I think,
- 13 veracity of our client's position and interest in
- 14 renting these docks to the members of the apartment --
- 15 or the tenants of the apartment complex. There is no
- basis to question or to discredit that testimony.
- This is going to be at least 650 to 680 units,
- 18 residences. Even some of the objectors own math
- 19 indicates that about 10 percent of Idahoans own a boat.
- 20 That leaves us with approximately 65 boat owners that
- 21 may, most likely, be interested in leasing these
- 22 tenants, leaving very few available for additional water
- 23 recreation availability, whether those be kayaks, paddle
- 24 boards, other small vessels.
- So speaking first to the technical requirement.

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- 1 difference between a dimensional line in a deed
- 2 description and the shoreline lineal footage, which is
- **3** based on the ordinary high-water mark.
- We will hear from the project owner, as well as
- 5 our civil engineer who aided in the evaluation of this
- **6** 366-foot corridor that you see in the application that
- 7 was requested by IDL.
- 8 We also have Captain Joe Derie available to us
- 9 to speak to the question of navigation, a retired Coast
- 10 Guard officer with probably the longest CV I've seen in
- 11 my career.
- As was mentioned by IDL, the applicant does bear
- 13 the burden of establishing satisfaction of the
- 14 conditions for this community dock in these proceedings.
- 15 That burden is to show that more likely than not we have
- 16 met those factors, and those being the technical
- 17 requirements as well as the lake value factors weighed
- **18** against the question of navigational justification for
- 19 benefits and economic justification and benefits.
- 20 While there is a great deal of information in
- 21 the record, both from the public -- which we thank you
- 22 for your interest -- as well as the sheriff's office
- 23 regarding the safety of the lake, the Idaho Lake
- 24 Protection Act does not protect or control the safety of
- 25 the lake, particularly as it relates to boating. That

- 1 There shall be no more than 7 square feet of dock space
- 2 per lineal footage of frontage. The applicant in this
- 3 case and the assistance -- with the assistance of R&R
- 4 Northwest prepared that application using the common
- 5 method of GIS to evaluate the length of the shoreline.
- 6 That evaluation indicated a shoreline length of
- 7 1,581 linear feet. The survey boundary based on the
- 8 ordinary high-water mark is actually 1,591 feet, and the
- 9 width -- or the square footage of the dock of 11,064
- 10 feet, which is less than would be the max under either
- 11 of those measurement. So the square footage of the dock
- 12 is within the guidelines.
- There has been an additional requirement
- 14 requested by IDL considering the width of the river at
- 15 this location. And what IDL has requested is for an
- 16 indication showing that there will be a corridor
- 17 unobstructed to the width of 366 feet. And we'll
- 18 discuss a little bit more in detail on our understanding
- 19 of that requirement from IDL.
- In light of that evaluation, the dock design was
- 21 revised and the docks were shortened to accommodate and
- 22 ensure that there was no encroachment into that corridor
- 23 that IDL has requested.
- As we will discuss, again with some of our
- 25 witnesses, Captain Joe Derie, principally a dock is by

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- 1 its nature an aid to navigation. It is an encroachment
- 2 and is permitted to be an encroachment into the
- 3 navigable channel, and IDL permits that which is why
- 4 we're here today so IDL can evaluate the extent of that
- 5 encroachment and the availability of space for safe
- 6 navigation.
- We have met those standards, and we will
- 8 establish today that there is no evidence to the
- 9 contrary that these docks will somehow create an
- 10 impediment to navigation or make boating the Spokane
- 11 River any less safe.
- As provided in the IDAPA the permission to have
- 13 a community dock is inherent in the legislation unless
- 14 IDL finds that the conditions of a specific site warrant
- 15 a reduction. There isn't a specific call-out that says
- 16 now you cannot have one. It's a matter of designing it
- 17 consistent with the conditions that are present in the
- 18 river.
- As many of you know, I believe our residents
- 20 along the river know, that there is a statutory no wake
- 21 zone from the end of docks. There is required both in
- 22 the state regulations as well as Kootenai County code
- 23 limitations on boater safety as it relates to distance
- 24 to other boats, speed of travel, and no wake zones.
- 25 None of those items are bases on which the dock itself

- 1 These agencies are deemed to be experts in their
- 2 subject area, and to the extent there is a reason to
- 3 comment on an application, these agencies do, in fact,
- 4 comment. The absence of the comment is an indication
- 5 that there is no evidence that there is a detriment to
- 6 the lake factors over which these agencies have
- 7 jurisdiction.
- 8 As the hearing officer already noted, the Lake
- 9 Protection Act is intended to protect the littoral
- 10 rights of adjacent land owners. That has commonly
- 11 been -- commonly been deemed to include those
- 12 immediately adjacent along the shoreline. To the
- 13 hearing officer's inclusion of CDA Land Company, who is
- 14 a land owner across the river beyond the littoral lines
- 15 of this project, that has been extended. To that end,
- 16 IDL, in its evaluation again of the 366-foot corridor,
- 17 has included an evaluation of the equity to ensure that
- 18 the southern shoreline is able to have docks in the
- 19 future, which that property, as many of you know, is
- 20 being marketed for sale with the benefit of having docks
- 21 along its shoreline as is the right of every littoral
- 22 owner in the state of Idaho.
- We talk a lot about navigation, particularly as
- 24 it relates to the safety of the river. I will remind
- 25 each of you, I'm sure it doesn't bear much reminding,

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- 1 is judged.
- 2 We'll hear some of the economics of this project
- 3 which vary from the lease payments that will be made to
- 4 IDL for the benefit of the public and the use of the
- 5 public area. There will be increase in property taxes
- 6 to the project to the extent income is generated, and
- 7 those will go to both Kootenai County as well as City of8 Coeur d'Alene.
- There will be economic savings to those tenants
- 10 who are able to now have their boat where they live
- 11 instead of shuttling it to and fro on weekends.
- There will be economic benefits, of course, to 13 the land owner.
- Each of you enjoy the benefit that our shoreline
- 15 residents of the property value associated with having
- 16 shoreline property, so I trust that that needs no
- 17 further explanation.
- We will be talking about the lake value factors.
- 19 Many of those lake value factors are within the purview
- 20 of specific agencies within the state of Idaho. The
- 21 only agency that has spoke with respect to this
- 22 particular application is the Kootenai County Sheriff.
- 23 DEQ has not offered any comment. Idaho Parks and Rec
- 24 has not offered any comment. Idaho Fish and Game has
- 25 not offered any comment.

- 1 that navigation is not only for pleasure motor boats or
- 2 commercial motor boats. Navigation can include all
- 3 sorts of motorized and non-motorized vessels, and it is
- 4 to each of those that have the benefit of not only this
- 5 dock usage as tenants may share in a variety of
- 6 recreational opportunities, including fishing, kayaking,
- 7 paddle boarding, much like many of you do. There isn't
- 8 a predisposition to ensure that each of these slips is
- 9 rented to somebody with a boat.
- There will be discussions about the difference
- 11 between a navigational encroachment and a hazard. This
- 12 dock has been deem -- has been coined a hazard by some
- 13 with no actual basis, considering it hasn't yet been
- 14 built, and considering it will be built and readily
- L5 apparent along the river.
- Again going back to the Idaho Boat Safety Act,
- 17 again, the state of Idaho doesn't want people off the
- 18 river or off its lakes. The Idaho Boat Safety Act says
- 19 very plainly its intent is to foster the greater
- 20 development, use, and enjoyment of the waters of this
- 21 state by everybody, not just folks lucky enough to be
- 22 able to afford a single-family residence on the Spokane
- 23 River.
- These tenants are folks that might not ever have the benefit of having direct access to a dock on the

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- 1 Spokane River. But in this instance they will be
- 2 granted that, and that makes this project very unique
- 3 and fills a gap in the otherwise available resources for
- 4 recreation on the river and on the lake.
- We also consider recreation. I know, having
- 6 read through the comments, the recreation that gets the
- 7 most attention are the wake boats and surf boats that
- 8 are creating sizable wakes throughout the river,
- 9 throughout the lake. I think many of the commenters are
- 10 concerned that that recreation -- recreating has taken
- 11 over.
- 12 IDL will hear from some of our witnesses that,
- 13 and probably many of you know, the safest place and most
- enjoyable place to recreate on the river is near the
- shore and by docks for those who aren't under motor, and
- this will offer additional and more protected space for
- not only those sorts activity, but also swimming and
- shore enjoyment.
- As was mentioned by Ms. Patterson and will be 19
- 20 further discussed, the prior renditions of this design
- 21 did have a greater visual impact on the shoreline.
- 22 Certainly maybe of you are familiar with the dock, after
- dock, after dock, after dock that goes up and down the
- 24 river at each single-family residence that you pass.
- 25 These are five docks. They are larger, but

- 1 request consistent with the littoral owners rights to
- 2 seek and have permitted a community dock in the state of
- 4 Our first witness will be Lanzce Douglass,
- 5 representative of River's Edge Apartments, Boardwalk,
- and Docks and Residences on the Spokane.
- 7 Lanzce.
- LANZCE DOUGLASS, 8
- having been first duly sworn to tell the truth, the
- whole truth, and nothing but the truth, relating to said
- cause says: 11
- 12 MR. DOUGLASS: Hello. My name is
- Lanzce Douglass. I'm proponent of the project. 13
- A little bit of history on it. I purchased the
- 15 property in 2014 from Washington Trust Bank. The
- property was used as a saw mill prior to that for many,
- 17 many decades.
- Over the last ten years we've worked with the
- City to come up with a plan that worked for all parties
- and are currently approved for the roughly 680 units of
- apartments, which will have a trail going along the
- waterfront, four beach access points, a seawall along
- our edge, and hopefully the docks. All the permits have
- either been applied for or obtained for the project
- 25 except for the docks at this time.

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- 1 there will be four designated swimming areas and lake
- 2 access points that don't exist in between individual
- 3 homes. This offers additional visual break and
- 4 aesthetic break to the shoreline that wouldn't otherwise
- 5 exist but for this community dock proposal.
- We certainly hear the many, many objections to
- 7 the nature of the lake as it presently exists, but that
- 8 exists with or without this dock. I think many of you 9 know that at your core and have been asking for elected
- 10 officials, have been asking the sheriff, to do something
- 11 more about the traffic on the river. Largely we support
- 12 that. There isn't anyone in this room that thinks the
- 13 river should become less safe, but I think you will hear
- 14 from our witnesses and the testimony today that these
- 15 docks are not going to make the river less safe. These
- 16 docks are not going to change the habits of boaters as
- they travel up and down this river. These docks are
- going to provide additional opportunities to people of
- 19 the state of Idaho that otherwise might not be able to
- 20 access the river.
- So we will ask the hearing officer and IDL in 21
- 22 its further review of this record to conclude the lake
- 23 value factors are not being damaged or impeded by this
- 24 proposal, that the navigational opportunities and
- 25 economics that arise from it more than justify the

- Originally the project was approved for 28
- single-family homes. Each residence would have had a
- dock up to 700 square feet. The total dock area for the
- site would have been 19,600 feet or roughly 8,000 feet
- more than we're asking for today.
- There's been a little bit of innuendo about who
- the docks will serve. It will be for residents only of
- the apartment complex. They will not be for the general
- public. They will not be a commercial marina. As I
- said, it'll be for residents of the project. 10
- All boater or rent slip lessees will be required
- 12 to take a boater safety class and provide proof of
- passing it before we rent them a slip.
- A lot of the points I have to go over have
- already been covered by Hilary and Elizabeth so I'm
- skipping them for brevity.
  - There's been a little bit of talk about the
- littoral ownership of the property. Be it a community
- dock, I believe you have to have three parcels and three
- owners, which we have. The land or parcels that don't
- 21 front river have leases across the frontage of the
- others to cross into the water.
- 23 The benefits of the project would be that IDL
- 24 receives lease payments every year.
- 25 As Elizabeth's mentioned, we have increased

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- 1 property taxes in Kootenai County and the City
- 2 Coeur d'Alene. Cost savings is tenants not having to
- 3 constantly launch and pick up their boats at the nearby
- 4 marina, new boat registrations.
- 5 And the project will actually help mitigate the
- 6 damage done by boats that go through what's called the
- 7 no fly zone, which is a frontage. This will be
- 8 accomplished by installing a seawall along our
- 9 waterfront and the installation of the docks.
- At our initial meeting with IDL this spring, we
- 11 were told of the 366-foot open water requirement down
- 12 the middle of the river, which was a new requirement. I
- 13 think we were the first one that it was imposed upon.
- 14 We diagrammed that as best we could. We surveyed the
- 15 south side of the river bank in this location. We
- 16 submitted our application.
- We were informed by IDL that we were missing a
- 18 couple measurements. We went back out, fixed the
- 19 application, added the measurements on, resubmitted the
- 20 application to IDL, who accepted it, and brought us
- 21 where we're at today.
- So that's the brief summary of what we've got.
- **HEARING OFFICER HAYES:** Ms. Tellessen, since he
- 24 skipped over some of the points, the floor is still
- 25 yours for any clarifying testimony you would like for

- 1 Q. And have you heard any other evidence or
- 2 testimony relating to the factors of water quality?
- 3 A. No.
- 4 Q. What about regarding fish and wildlife
- 5 detriments?
- 6 A. No comments.
- 7 Q. And about aesthetics?
- 8 A. None.
- **9** Q. And you're placing a seawall along the shoreline
- 10 of your property, correct?
- 11 A. Yes.
- Q. And is the purpose of that to avoid any further
- 13 erosion?
- 14 A. Yes.
- Q. And there will certainly be economic benefits to
- your projects in conjunction with this dock?
- 17 A. That is correct.
  - Q. And have you heard or seen any basis for that is
- **19** not allowed?

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- 20 A. No.
- 21 MS. TELLESSEN: Thank you. I may have
- 22 follow-up.
  - HEARING OFFICER HAYES: IDL?
- 24 MS. RICHTER: No.
- **HEARING OFFICER HAYES:** IDL doesn't have any

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Page 44

- 1 this witness.
- DIRECT EXAMINATION
- 3 BY MS. TELLESSEN:
- 4 Q. Yes. Thank you, Mr. Douglass.
- 5 Now, you have reviewed the video recording of
- 6 the special meeting held by the Kootenai County Board of
- 7 County Commissioners, correct?
- 8 A. Yes.

12

- 9 Q. And you heard the discussion at that meeting
- 10 essentially seeking to come up with a reason to deny
- 11 this application?
  - A. Yes. That was the stated purpose of the meeting
- 13 by some of the participants.
- Q. And did you find any of their speculation or
- supposition about your docks to be accurate?
- A. No. They even brought up the fact that it was arbitrary to deny them.
- Q. And have you, in your review, found any basis
- 19 where this -- your proposed docks will be a detriment to
- any other private property owner adjacent or otherwise?
- 21 A. No.
- Q. And have you heard or seen any evidence
- 23 regarding a detriment to the navigational quality of the
- 24 river other than from the sheriff?
- 25 A. No.

- 1 questions for this witness.
- 2 Mr. Magnuson?
- 3 MR. MAGNUSON: I do.
- 4 HEARING OFFICER HAYES: Okay. Ms. Tellessen,
- 5 will you share the microphone.

### CROSS-EXAMINATION

- 7 BY MR. MAGNUSON
- **Q.** Mr. Douglass, my name is John Magnuson. I
- 9 represent Coeur d'Alene Land Company. I have a few
- 10 questions for you, if I could.
- You indicated that, well, originally you
- 12 submitted this application on behalf of River's Edge
- 13 Apartments, LLC, correct?
- 14 A. Yes, I did.
- Q. And that entity at the time owned the waterfront
- parcel and the three upland parcels that are actually
- 17 four tax parcels?
- 18 A. Correct.
- Q. And then you executed a couple of leases, I
- 20 believe, on August 21, correct?
- 21 A. Sounds correct.
  - Q. And then just as an overview, kind of
- 23 contextual, the leases leased one-third -- is it
- 24 one-third or one-quarter of littoral rights of the
- 25 waterfront parcel to the upland parcels.

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A. I don't --

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- 2 MS. TELLESSEN: For the record, the documents
- 3 being referenced are part of the record. They speak for
- 4 themselves. They're being presently mischaracterized.
  - You can answer to the extent you know.
  - MR. MAGNUSON: I would object as someone trying
- 7 to coach the witness or answer on the witness's behalf.
  - **HEARING OFFICER HAYES:** Understood.
- 9 The documents are part of the record and can be 10 referenced for ease. To the extent this witness knows,
- 11 he can answer your questions.
- **MR. MAGNUSON:** I'll clarify.
- 13 BY MR. MAGNUSON:
- Q. Mr. Douglass, on August 21 you signed a series
- 15 of leases to change the nature of your application from
- what it was when it was initially submitted.
- 17 A. No, that's not correct.
- Q. Well, you now have different applicants today
- 19 than when you originally submitted the application,
- 20 correct?

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- 21 A. Correct.
- Q. And now you have the upland parcels. Let's call
- 23 them the apartment parcels. They have leases for a
- 24 right to use the waterfront parcel.
- A. I believe that that's a correct statement, but

- 1 Mr. Douglass, on behalf of both the lessor and the
- 2 lessee under these leases?
- 3 A. I did not say that.
- 4 Q. So you do have the authority to make the
- 5 decisions on behalf of the lessors and the lessees.
  - A. I didn't say that either.
- 7 Q. If you don't, who does?
  - A. I'd have to -- I think that's a legal question
- 9 to refer to my attorney.
  - Q. The leases, would you disagree that the leases
- 11 can be terminated with the mutual consent of the both
- 12 the lessor and the lessee?
  - A. Again, I think the leases speak for themselves.
- 14 I'd have to read them and see that.
  - Q. Would you have an objection if the Department of
- 16 Lands conditioned the issuance of your permit upon a
- 17 condition in the permit to be recorded that the only
- 18 people who can rent those slips would be the renters in
- 19 your apartment or someone who built a house on the
- 20 waterfront parcel?
- 21 A. No. That's our intent.
- Q. So you wouldn't object if that was made a
- 23 condition?
- 24 A. Correct.
- Q. And there was an indication that you put in a

Page 46

1 seawall.

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What year did you do that?

- 3 A. I said we have the permit for a seawall. I
- 4 didn't say we have put it in already.
- 5 Q. You bought the property in 2015?
- 6 A. '14, I said.
  - Q. So between 2014 what happened to cause you to
- 8 want to put in a seawall? Erosion?
- 9 A. Well, we've been working with the City of
- 10 Coeur d'Alene for over ten years to get a trail put on
- 11 the water. And to have the trail put on the water, in
- 12 the first 40 feet, which is what the agreement was with
- 13 the City, I needed to have a wall to hold the dirt up,
- 14 to hold the trail.
- Q. Have you noticed any greater degree of erosion
- on the property since you acquired it in 2014 as a
- 17 result of boat traffic?
- 18 A. Can't say that I have.
- Q. Is it part and parcel of one of the purposes of
- 20 the seawall to prohibit the further erosion caused by
- **21** increased boat activity?
- A. I think the No. 1 reason for the seawall is to hold the trail up.
- Q. And it has the added benefit of preventing
- 25 further erosion based on boat traffic?

- ${\bf 1} \quad {\bf I'd\ have\ to\ read\ the\ actual\ lease.}$ 
  - Q. So the leases allow the upland parcels, which
- 3 have the blowing of the apartments on them, to use the
- 4 docks on the waterfront parcel?
- 5 A. The upland parcels have the apartments on them
- now, but we're in the process of adding the apartments
- 7 on the waterfront parcel and the westerly parcel.
  - Q. Sure. And you indicated that.

    The leases aren't recorded, are they?
- 10 A. I don't believe so. I'm not aware that they
- 11 have to be recorded.
- Q. And the leases, are you aware that -- they're,
- 13 of course -- you signed -- you didn't sign on both
- 14 sides, but both entities are entities that have
- identical ownership, both the lessor and the lessee?
- 16 A. That's not true.
- Q. Okay. Who are the -- who are the owners of the
- 18 lessee?
- 19 A. If I'm -- which parcel are you referring to?
- Q. How about -- how about the River's Edge
- 21 Apartments, LLC.
- A. The owner of that is Douglass Properties, LLC,
- 23 is the only member.
- Q. Okay. And are you saying that ultimately you
- 25 don't have the authority to make determinations, you,

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- 1 A. The seawall is not in the water, actually. It's
- above the waterline, so I don't know if it's going to
- prevent erosion or not. It's not intended to be in the
- 4 water.

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- 5 Q. It's not in the water today but maybe tomorrow?
  - A. What?
- 7 **MR. MAGNUSON:** I don't have any further
- 8 questions.
- 9 Should I give this to Mr. Smith?
- **HEARING OFFICER HAYES:** If he has questions. 10

#### **CROSS-EXAMINATION** 11

#### 12 BY MR. SMITH:

- O. Mr. Douglass, my name is Peter Smith. I 13
- 14 represent the parties -- a party called Concerned
- 15 Citizens, which you heard earlier was moving to
- intervene but wasn't allowed to do so, but I'm allowed 16
- 17 ask some questions.
- You mentioned in your testimony that there's a 18
- navigational necessity for these docks. And I looked 19
- through all the exhibits that you submitted and I'm 20
- 21 wondering what evidence you have in support of the
- navigational necessity of these docks. 22
- 23 A. I don't believe I said that in my testimony here
- 24 today.
- 25 Q. Is there a navigational necessity for these

- Q. Do you have any evidence of the navigational
- 2 benefit of these docks?
- A. Not at this time. 3
- 4 Q. How about the economic benefit, other than what
- you're already stated, which you don't know what the
- exact amount would be, do you?
- 7 A. Well, I just answered the economic question,
- 8 didn't I?
- 9 Q. I asked about the economic necessity. I'm
- asking about the economic benefit now. 10
- What about the economic benefit do those docks 11
- 12 render, other than you being able to lease them out?
- A. I think I answered that question already. The 13
- increased property taxes to the City of Coeur d'Alene, 14 Kootenai County, increased revenue to IDL. I think that
- 15
- would all be economic benefit. 16
- 17 Q. Would you agree with me that -- well, let me ask
- 18 it this way, have you been out on the river on a boat?
- 19 A. Yes.
- 20 Q. When was the last time you did so?
- 21 A. Last month.
- Q. How many boats did you see out on the river when 22
- 23 you were out there?
- A. Vary few. 24
- 25 Q. When boats are on the river and there is heavy

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docks? 1

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- 2 A. I think my attorney represented that.
- 3 Q. And do you believe -- do you agree with your
- attorney that there's a navigational necessity? 4
- 5 A. I agree.
- 6 Q. And what evidence do you have that supports
- 7 there's a navigational necessity for these docks?
  - A. I don't have that.
- 9 Q. What about the economic necessity of these
- docks? Do you have any evidence to support there's an 10
- 11 economic necessity of these docks?
  - A. There's always an economic necessity for most
- things. IDL would get purely payments for the rent. 13
- 14 The City of Coeur d'Alene would get increased property
- 15 taxes. Kootenai County gets increased property taxes.
- We get increased rent on our property. 16
- 17 Q. Is there any evidence in the record that shows
- 18 what the amounts of the money you're talking about are?
- 19 A. Not in the record at this time.
- 20 Q. Do you have any analysis of what the impact
- would be of increasing boat traffic on the river to the 21
- 22 extent that perhaps a no wake zone would be implemented
- 23 on the river? Do you know what the economic impact of
- 24 that would be?
- A. No, I don't. 25

- traffic -- let me ask you this: What day were you out
- on the river? 2
- A. Tuesday, I believe. 3
- Q. Tuesday. Have you been out on a weekend? 4
- 5 A. No.
- 6 Q. Would you agree that increased boat traffic on
- 7 the river does create more wakes that hit the shoreline?
- 8 A. Could.
- 9 Q. And you agree that could affect the aquatic
- life, the fish, the turbidity of the river when boats 10
- 11 are going up and down the river?
- 12 A. I wouldn't agree to that as I'm not an expert in 13 that field.
- 14 Q. And that's good.
- 15 Do you have any experts that will testify to the turbidity that's caused by increased boat traffic to a 16
- narrow stretch of river like the Spokane River? 17
- 18 A. I think DEQ would answer that question if 19
- 20 Q. I didn't ask that. I asked do you have any evidence related to that. 21
  - A. I do not.
- 23 Q. Do you have any evidence regarding water quality
- and how it would be affected by adding 70-plus boats to 24
- the river? 25

Page 53 Page 55 1 A. No. basically to the east of us, as it is. I think the 2 sheriff has the authority to make it a no wake zone if Q. Do you have a response to the sheriff's concern regarding safety of the river? 3 3 he deems necessary. 4 A. That's an interesting one. At the meeting that 4 Q. My question was that the sheriff is concerned was held in July on YouTube, that we were not invited to 5 the entire river may have to be made into a no wake zone attend, the sheriff said there's been fewer accidents on to keep it safe. I wonder if you have any evidence to the river this year than previous years. It's been 7 rebut what the sheriff is saying? 8 going down year over year due to the fact that they had 8 A. No. increased water boater safety training and three 9 **MR. SMITH:** No further questions. deputies on the river. Although, this year he only had **HEARING OFFICER HAYES:** I just had one question 10 10 one. But as of July, he had fewer accidents than he had 11 11 for you. 12 previously. 12 We have someone on the Zoom call, a 13 Q. Would you agree that adding more boats to the 13 Darla Douglass. Is she considered a part applicant with 14 river could potentially lead to more boating accidents? 14 you? 15 A. May or may not. 15 THE WITNESS: No. Q. Do you have any rebuttal to the numerous public 16 16 17 witnesses who use the river on a daily basis, live next 17 court reporter's benefit. Thank you. to the river, see the number of boats on it when they MS. TELLESSEN: Ms. Hearing Officer, we didn't 18 say, we're about ready to get overrun here? cover in any of our prehearing conference how you would 19 19 20 A. What was your question? 20 like to deal with the objections regarding 21 Q. Do you have any evidence to rebut what those 21 cross-examination. I trust you are equipped to evaluate the evidence as is proper, but I do want to make a clean 22 witnesses are saying? 22 23 A. (No audible response.) 23 record. Q. Have you done any studies on the river on boat **HEARING OFFICER HAYES:** You are free to make 24 24 traffic, on the number of boats on different days of the 25 objections. Since we're sharing microphones, just Page 54 Page 56 week? simply stand as you did next to your witness and use the 1 2 A. I don't think that the state, county, or I have 2 same microphone. done any studies on the capacity of that river. 3 3 MS. TELLESSEN: Okay. Q. So the best evidence that would be to support REDIRECT EXAMINATION 4 4 the capacity of the river would be the folks that BY MS. TELLESSEN: 5 5 6 actually live on the river and use it, wouldn't it? 6 Q. Mr. Douglass, are you an expert in marine 7 7 A. No. The best would be to do a study on it. safety? Q. The best evidence that exists today? 8 A. No. 8 9 A. That would be personal opinion. 9 Q. Are you an expert in navigation? O. Would it? 10 10 A. No. 11 A. Meaning --11 Q. Are you an expert in erosion or water quality? 12 Q. People making observations and telling what they 12 A. No. see on a daily basis on the river is a personal opinion? 13 13 Q. Have you been asked to testify about any of A. Personal opinion, personal observation. those items, other than the questions that were asked of 14 14 15 O. Which there is no other evidence to rebut what you on cross? 15

the citizens may testify to regarding the use of the 16

river if it's overcrowded; is that right? You don't 17

18 have any evidence to rebut?

19

20 Q. Back to the sheriff's statement. He said that

as the boat traffic increases, the river may become a no 21

22 wake zone.

23 Do you have any evidence to support or rebut the

24 statement by the sheriff to that point?

A. I think part of the river is a no wake zone,

**HEARING OFFICER HAYES:** Okay. That's just for

16 A. No.

Q. Thank you.

18 MS. TELLESSEN: Ms. Richardson of R&R Northwest.

19 please.

17

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CINDY RICHARDSON,

having been first duly sworn to tell the truth, the 21

whole truth, and nothing but the truth, relating to said 22

23 cause says:

**DIRECT EXAMINATION** 24

BY MS. TELLESSEN: 25

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- Q. Ms. Richardson, would you please describe your
- 2 background and experience in dock design.
- A. I work at R&R Northwest, for about the last 3
- 4 eight years. I, on a day-to-day basis, help design
- docks for the customers. I provide estimates as well as
- 6 the permitting.
- 7 Q. And have you designed community docks in the
- 8 past?
- 9 A. Yes. Designed many and we work with a few 10 dozen.
- 11 Q. And have you designed public docks?
- 12 A. We have aided in that, yes. Other public,
- 13 commercial, residential, you name it.
- 14 Q. Okay. Thank you.
- 15 And have you aided in having docks permitted on
- the Spokane River? 16
- 17 A. Yes. Primarily residential. There are others that are commercial that we have done as well. 18
- Q. And in that experience have you ever seen or 19
- 20 heard IDL seek additional information regarding the
- 21 width of the river at the location of a particular dock?
- A. No. Regarding the corridor, that was new. 22
- 23 O. Okay. And you prepared the application that was
- 24 submitted to IDL, correct?
- 25 A. I did.

- we have several who do have boats -- have the
- opportunity to go have dinner with their wife in their
- 3 apartment, and then go out to the dock and go out and
- 4 fish. You know, it's not really heard of. I think it's
- 5 a great benefit.

6

- Q. Thank you.
- 7 And are you familiar with the term encroachment
- 8 in aid of navigation?
- 9 A. Not necessarily that term. Those terms
- 10 separately, yes. Q. Okay. And do you understand a dock to be an aid 11
- 12 of navigation? 13
  - A. Yes.
- 14 Q. When the 366-foot corridor was introduced by IDL
- for the application, did you have to do any adjustments 15
- to the docks? 16
- 17 A. We did. So we started the process back in
- January of this last year, starting with the design 18
- phase, trying to identify what the purpose was, what 19
- 20 they will be used for. There were all -- all the
- 21 factors, you know, the public beaches and ADA access and
- those things that were taken into account, and we had 22
- 23 settled on a design. And then I believe at that point
- 24 created our preliminary supporting information for the
- 25 permit.

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- Q. And how did you go about measuring the linear 1 2 footage of shoreline?
- 3 A. My typical process is to identify the parcel on
- the Kootenai County GIS system. I will then navigate to
- pdf maps, plat maps, those type of the things. In the
- absence of feet or frontage, I will import the pdf in my
- 7 CAD system and scale it, the model, to a known
- 8 measurement or known measurements, and then go about
- 9 measuring it on the CAD program.
- Q. And has that method been accepted by IDL in 10 11 other applications?

A. Yes.

- 12 A. Yes. I believe it's not just me who does that.
- 13 Q. And did they accept that measurement for this
- 14 application?

15

- Q. And you were informed in making this application 16
- 17 that the users of the dock would be the tenants of
- 18 apartment complex?
- 19 A. Yes, I was.
- 20 Q. Have you encountered other docks at apartment complexes in your experience? 21
- 22 A. Not a one. And I -- I have to say it's really
- 23 nice to see. As a small business owner, we have a group
- of individuals who would be likely tenants. It is
- 25 really incredible to me that those people -- you know,

- After that time I received a map from
- engineering, a scaled drawing showing the corridor and
- 3 an area that would be where the docks were not to
- encroachment upon the 150-foot buffer on the north side 4
- 5 of the river, so we did scale the docks to meet that
- 6 buffer and stay out of it.
- 7 Q. And had you ever had to do that before for any 8
- other application?
- 9 A. No. Line of navigability, yes. We've had a
- dock that -- and, you know, it's common in bays. It's 10
- 11 common in, you know, shorelines that take a big veering
- 12 inward or otherwise that, you know, the line of
- navigability might be 50 feet for the other two docks 13
- close by, but your dock, because you're sitting at a
- 15 different location, might, you know, only get you out
- there what feels like 30 feet. And we've, you know,
- 17 encountered that many times with the Idaho Department of
- Lands in which they may say, well, you can go to 18
- 19 35 feet, you know, that type of thing.
- 20 Q. And as the applicant designee and the submitter of the application, were you provided any information 21
- regarding the special meeting of the Kootenai County 22
- 23 **Board of County Commissioners?** 
  - A. I was not. I happened to read through all of public comment that was forwarded to me from Idaho

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- Department of Lands and read in there that there had
- 2 been a meeting. So that was the first I had heard of
- 3 it.
- 4 MS. TELLESSEN: Okay. All right. That is all I
- have. 5
- **HEARING OFFICER HAYES:** Is this witness here to 6
- 7 testify as to what the shoreline length is, because I
- 8 know there were various numbers?
- 9 Okay. So this is not this witness. Thank you.
- Ms. Richter, do have questions of this witness? 10
- No questions from the Department of Lands. 11
- 12 Mr. Magnuson?
- MR. MAGNUSON: Thank you. 13
- 14 CROSS-EXAMINATION
- 15 BY MR. MAGNUSON:
- Q. Ms. Richardson, I have given you a document 16
- that's already been admitted by stipulation. It's 17
- 18
- Before I ask you a couple of questions about 19
- 20 that, you had mentioned your experience with the concept
- 21 of the line of navigability?
- Sorry. You're going to have to answer yes or 22
- 23 no. The nods don't work.
- MS. TELLESSEN: I'll object to extent that it's 24
- 25 beyond the scope of her testimony.

- 1 Q. And you filled out all the boxes, you put in the
  - 2 information to the best of your ability, you put on your
  - diagram, you indicated who the applicant was, and all 3
  - 4 other pertinent information requested?
    - A. Correct.
    - Q. And the applicant on the application you
  - 7 submitted was River's Edge Apartments, LLC, correct?
    - A. Correct.
  - 9 Q. And tonight we've heard a couple of other terms
- about two other entities. 10
- 11 Were you here for that testimony?
- 12 A. Yes.

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- Q. Okay. Did you submit an application for either 13
- of those entities? 14
- A. No. And when I -- the application was submitted 15
- to Idaho Department of Lands, it was not questioned as 16
- 17 to the littoral ownership.
  - Q. Well, there weren't more than two littoral
- owners claimed at the time, were there? 19
  - A. No, it was not questioned.
- 21 Q. No, but I mean your application only identified
- 22 one littoral owner?
  - A. That is true.
- Q. And now you understand that the application 24
- tonight designates more than two littoral owners? 25

- You can answer if you know. 1
- MS. RICHARDSON: I forgot the question. 2
- 3 BY MR. MAGNUSON:
- Q. You had testified about your experience with the 4
- 5 term the line of navigability?
- 6 A. Yes.
- 7 Q. And how many encroachment permit applications do
- you think you have prepared over the years?
- 9 A. I don't know that answer. It's many.
- 10 O. Best estimate, 50? 100? 500?
- 11 A. More than 50, less than 300.
- 12 Q. And how many of them have been -- what
- percentage, if you can, have been community docks? 13
- 14 A. I don't know that percentage either. In many
- cases we don't do the permitting for the community dock.
- In some cases they have their own, you know, president 16
- 17 of the club who does that, and we've worked on them. We
- don't also prepare them. 18
- 19 Q. So in this application, did you actually prepare
- 20 the application for the --
- A. I did. 21
- 22 O. For the --
- 23 A. Yes, I did.
- 24 Q. You prepared it for the applicant, correct?
- 25 A. With -- ves.

- 1 A. I do.
  - Q. But that wasn't on the application you
- 3 completed?
- 4 A. No.
- Q. Nor was it on the application that, to your 5
- 6 knowledge, was published?
  - A. No.
- 8 Q. Now, back to the line of navigability and
- 9 Exhibit CDA-3, you use that term -- when you used that
- term in your testimony earlier, how would you define it? 10
- 11 MS. TELLESSEN: I would object to the extent of
- 12 relevance and within the scope of your testimony.
- 13 If you can answer, you may.
- **HEARING OFFICER HAYES:** I would just ask, 14
- Mr. Magnuson, that you lay a little bit more foundation, 15
- starting with, does she know what the line of 16 17
  - navigability is.
- 18 MR. MAGNUSON: Well, Madam Hearing Officer,
- 19 that's what I'm trying to do because I asked her a
- 20 question if she did, in fact, use that phrase.
- 21 HEARING OFFICER HAYES: And I heard her use that 22
- phrase, but let's back it up a couple of steps and just 23 ask her as plainly as, does she know what the line of
- navigability is.
- BY MR. MAGNUSON: 25

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- 1 Q. Well, how about this, if I may, when you used
- the term line of navigability in questioning from the 2
- applicant's counsel, what do you intend the word to
- 4 mean?
- 5 A. The natural boating lane, so to speak, a
- 6 distance from shore that follows the docks from Point A
- to Point B. 7
- 8 Q. Okay. And the Idaho Administrative Regulations
- 9 define it, a line of navigability, quote, A line located
- at such distance water or the below water mark 10
- established by the length of existing legally permitted 11
- 12 encroachments, water depths, and by other relevant 13
- criteria, end quote.
- 14 Is that consistent with your understanding?
- 15 MS. TELLESSEN: I will object to the extent and scope of your testimony. 16
- 17 You can answer if you know.
- MS. RICHARDSON: I would say there are 18
- differences between a community dock system and a 19
- residential dock. That is what is next to this 20
- 21 property. And all of the residential docks you see on
- your image are in a line. 22
- 23 The community docks, one of the purposes of a
- community dock is to have more condensed dock space to 24
- allow for visual appeal for people to be able to see the 25

- believe there is dispute that these proposed docks seek
- 2 to exceed or appear to exceed what the line of
- navigability would be, if it had previously been 3
- 4 established.

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- I just want to clarify that point with the
- 6 Department of Lands. Is that correct, Ms. Richter?
  - MS. RICHTER: Are you asking whether it's
  - correct if the Department considers the dock to exceed
- 9 the line of the navigability?

**HEARING OFFICER HAYES:** Correct, that it's not a fact that's in dispute in these proceedings.

12 MS. RICHTER: That's correct. It is in the

- IDL's encroachment standards, that the line of 13
- 14 navigability is not considered when it comes to
- community docks, which is an IDL's for hearing 15
- submitted. 16
- 17 Thank you.

HEARING OFFICER HAYES: And then, Ms. Tellessen, are you taking a position here today that your client's proposed community docks are within the line of

21 navigability? 22 MS. TELLESSEN: No, Hearing Officer. We have 23 stipulated and recognize that these docks go beyond what

- may be the line of the navigability, recognizing that 24
- IDL has not exercised its statutory duty to identify a

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- shoreline. It's not littered with docks. Those docks
- usually require more distance out into the lake. Most
- 3 of the community docks that we work on are much further
- out into the lake than the residential docks next door. 4
- 5 BY MR. MAGNUSON
- 6 Q. So Exhibit CDA-3 you see the existing docks that 7 are down river adjacent to the applicant's property.
  - Do you see those?
- 9 A. Yes, the residential docks.
- Q. Right. And those docks are indicated as 10
- 11 extending into the Spokane River 50 feet?
  - A. Approximately 50 feet, yes.
- Q. Does that, in your opinion, serve as any basis 13
- for the establishment of a line of navigability? 14
- 15 MS. TELLESSEN: I'll object to the extent it's well beyond the scope of her testimony and calls for a 16
- 17 legal conclusion.

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- 18 If you are able to answer, you may.
- 19 **HEARING OFFICER HAYES:** Mr. Magnuson, my
- 20 understanding of the line of navigability is that is a
- statutory duty that's charged to the Board of Land 21
- 22 Commissioners to determine, and I don't necessarily
- 23 think it's appropriate for this witness to establish
- 24 what that line is.
- 25 But also from my review of the record, I don't

- 1 line of navigability in this area.
  - HEARING OFFICER HAYES: So with that, I don't
- mean to cut you off with your questioning, but we are 3
- starting to get crunched up on what I perceive as a time 4
- 5 constraint that would limit public testimony, so I'd
- 6 like you to keep it to the relevant points and the facts
- 7 that are actually in dispute in these proceeding.
- 8 MR. MAGNUSON: Okay. For the record I would
- 9 like to note that I did raise an objection as to line
- the navigability in the objection I filed. I'm just 10
- 11 preserving my objection. I'm not arguing with you. I
- preserve the objection. 12
- I believe that was a misstatement intentionally 13
- by counsel for IDL. The line of navigability does
- pertain to community docks. You don't throw it out with 15
- the baby in the bath water. You analyze it differently. 16
- 17 But I just want this witness to demonstrate what her
- 18 knowledge is and I will move on.
- 19 **HEARING OFFICER HAYES:** Okay. So noted your
- 20 objection. I believe there's a citation in IDL's
- 21 materials about the line of navigability and community
- docks, but again it's not a fact in dispute. 22
- 23 BY MR. MAGNUSON:
- 24 Q. Last question then, the docks next door's
- 25 50 feet out into the river, correct?

Page 69 Page 71 1 Is that correct? 1 I'm a professional civil engineer, licensed in 2 A. I believe so. 2 the state of Washington, Idaho, and Montana for Whipple **Consulting Engineers.** Q. I'm sorry. I don't mean to be rude. You have 3 3 4 to answer because uh-huhs and uh-uhs and head shakes 4 Q. All right. don't look very good on paper. 5 And you have performed civil engineering services for the River's Edge Apartments project, 6 And the dock that the applicant seeks to put in 6 next door to the 50-foot docks is 154 feet into the 7 7 correct? 8 river? 8 A. Correct. 9 A. That is correct. 9 Q. And with respect to the dock application, what 10 **MR. MAGNUSON:** Okay. I don't have any 10 work did you do? questions. A. I was asked to make the exhibit that shows the 11 11 12 Mr. Smith. 12 366-foot corridor in the river as its relation to the MR. SMITH: May I question the witness? 13 13 docks. **HEARING OFFICER HAYES:** Yes, but similar 14 14 Q. Okay. And you were present at the meeting when warning, that we're starting to get a little bit IDL requested that information, correct? 15 15 crunched up on time based on the evidence that I know A. Correct. 16 16 17 that each of you wants to present here today, so I'm 17 Q. And what was requested at that time? going to ask that you keep it brief and to the point. 18 A. What was requested was a depiction of a 366-foot 18 MR. SMITH: You mentioned that corridor that corridor, which is made above -- which I think has been 19 19 20 Idaho Public Lands wanted was new: is that correct? 20 mentioned previously, as 66 foot, I'll call it drive 21 MS. RICHARDSON: True. 21 aisle, unobstructed for boat traffic, with a 150-foot MR. SMITH: Do you know why they were asking for buffer north and south of said drive aisle. 22 22 23 the corridor to be defined? 23 O. And did IDL explain to you its reasoning for the 24 MS. RICHARDSON: No. 24 request? 25 25 MR. SMITH: No further questions. A. For the widths of zones or the whole corridor Page 70 Page 72 MS. TELLESSEN: All right. Just one quick 1 itself? 1 2 follow-up. 2 Q. Let's start with the individual widths. REDIRECT EXAMINATION A. I don't know the justification for the widths. 3 3 BY MR. TELLESSEN: O. And for the corridor itself? 4 A. The corridor itself, to my knowledge, was a Q. You were shown Exhibit CDA-3. Have you ever 5 5 6 seen that document before? result of a meeting IDL had with some of their other 7 7 A. No. agency partners in discussion of safety along the river, Q. So you didn't prepare it? to allow docks to be built on both sides, and right --8 9 A. I did not. 9 the littoral rights, but to also maintain safety through Q. It's not part of the application? the river. 10 10 11 11 O. Okay. And in -- what instruction did IDL give 12 you in seeking this information, how to prepare it, or Q. Do you know where it came from? 12 A. Mr. Magnuson. did they give you any direction? 13 13

Q. Thank you. Ms. TELLESSEN: Mr. Andrade, please.

RYAN ANDRADE,

having been first duly sworn to tell the truth, the

whole truth, and nothing but the truth, relating to said 18

19 cause and says:

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20 DIRECT EXAMINATION

BY MS. TELLESSEN: 21

Q. Mr. Andrade, for the record would you describe

23 your vocation and credentials, please.

A. Ryan Andrade, I'm a professional civil engineer 24

for Whipple Consulting Engineers. 25

A. It was limited direction. The direction was to 14 15 use the littoral lines of applicant's property, and that

is an extension souther -- southerly on its west and east property lines, till it hits the southern boundary or the opposite -- the opposite parcel on the other side of the river, and then -- so that was it. I was to stay -- I was to put the 366-foot corridor within those

20 21 two boundary points, or those two boundary lines.

22 And so I placed the 366 feet centered on the 23 midpoint between those two points. And the reason for

that is because IDL wanted to maintain an equitable

right for both the southern parcel owned by 25

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- 1 Coeur d'Alene Land Company and Mr. Douglass' property.
- **Q.** That was your understanding of the instruction?
- 3 A. Correct.

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- 4 Q. And they didn't provide any additional
- 5 instruction in writing to you?
  - A. They provided only additional instruction in the
- 7 fact as to revision, which was -- so when we -- I think
- 8 Ms. Richardson touched on this -- that when we -- when
- 9 it was submitted -- when she submitted it originally, we
- 10 had -- as the littoral lines come down on the west and
- 11 east side they hit two points, and we go straight -- we
- 12 denoted the southern shoreline at a straight line.
- And so the only revision IDL requested --
- 14 actually, two revisions. The only two revisions they
- 15 requested was that that southern shoreline be more
- 16 accurately depicted as it jogs in and out of the river,
- which makes sense, and to label dimensioning from the
- 18 southern edge of our -- each dock to the southern
- 19 shoreline for clarity purposes.
- Q. And once you completed those tasks, did you
- 21 receive any other comments or questions from IDL?
- 22 A. None.
- Q. Did they request any revisions to the dock
- 24 design, to your knowledge?
- 25 A. No.

- 1 Ms. Tellessen. This is not your witness to testify to
- 2 the length of the shoreline?
- 3 MS. TELLESSEN: No.
- 4 HEARING OFFICER HAYES: Okay. Thank you.
  - Mr. Magnuson -- or sorry. Department of Lands?
- 6 No questions from the Department of Lands.
- 7 Mr. Magnuson?
  - No questions from Coeur d'Alene Land Holdings.
- 9 No questions from concerned citizens.
  - MS. TELLESSEN: Mr. Lockman, please.

WAYNE LOCKMAN,

- 12 having been first duly sworn to tell the truth, the
- 13 whole truth, and nothing but the truth, relating to said
- 14 cause and says:
- 15 BY MS. TELLESSEN:
- 16 Q. All right.
- Mr. Lockman, please describe your credentials.
- 18 A. I'm a licensed -- I'm a licensed surveyor in
- 19 Washington, Idaho, and Montana. Been surveying for
- 20 20-plus years.
- 21 Q. All right.
- And can you describe generally the method for
- 23 describing shoreline properties.
- A. On larger pieces the inward parcels are defined
- 25 by bearing and distance, usually set with monuments

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- 1 Q. Okay. Did IDL request a hydrographic survey of
- the river?A. No.
- 4 Q. You also aided in the preparation of an exhibit
- 5 that's been marked REA-15.
- 6 Are you familiar with that exhibit?
- 7 A. I'd have to see the exhibit.
- 8 Yes.
- 9 Q. And this is an exhibit depicting approximate
- 10 river widths in the area of the project application?
- 11 A. Correct.
- Q. And you prepared this exhibit?
- 13 A. Correct.
- Q. Using what information?
- 15 A. Using the Kootenai County Earth GIS online 16 program.
- Q. Yes. So these have not been surveyed?
- 18 A. No.
- Q. Are they offered for any purpose other than to
- 20 indicate an approximate width of the river at the points
- 21 there shown?
- 22 A. None.
- MS. TELLESSEN: Okay. That's all I have for
- **24** now.
- 25 HEARING OFFICER HAYES: Same question,

- 1 whether artificial or natural. And then along the
- 2 shoreline a rough depiction is created, and then one
- 3 call line from west, east, north, south, however it goes
- 4 across there, will be given for computational purposes,
- 5 what we call closing, to make sure that we meet state
- 6 standards, state and federal standards for doing our
- 7 surveys.
- 8 Q. Thank you.
- 9 And you conducted surveys of the shoreline
- 10 property that's part of this application, correct?
- 11 A. Correct.
- Q. And did you review any particular information in
- 13 your preparation of those surveys?
- 14 A. I looked at the Kootenai County GIS mapping. I
- 15 looked at record -- records of surveys, deeds, old topo
- 16 maps, anything that, basically, I can get my hands on.
  - Q. All right.
- And this aids you how?
- A. It shows that I'm following in compliance with what everyone has found, what other professional land
- 21 surveyors have found and/or set.
- There was a old railroad going through there
  that had been taken care of, boundary line adjusted out
- 24 before I got there -- got involved in this project.
  - And then lastly, tying the ordinary high-water

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- mark gives a better representation of the actual
- 2 frontage, linear footage of the frontage.
- 3 Q. Okay. So when we are talking about the legal
- 4 description in the bearing that goes -- I might not be
- using bearing as the correct term -- the dimension kind
- 6 of in the direction of the shoreline as 1,579.8 feet,
- 7 that's a straight line, correct?
- 8 A. Correct. That's a straight line from the west
- 9 to the east side of the property.
- Q. Is it intended to depict the contours of the 10
- shoreline itself? 11
- A. No, not at all. It's just mathematical. 12
- Q. Okay. Have you since surveyed the shoreline? 13
- 14 A. Yes.
- 15 Q. When was that done?
- A. It was done, I believe, December 2023. 16
- 17 Q. Okay. And you've reviewed that work in
- preparation of this testimony? 18
- A. Correct. 19
- 20 Q. And what is the surveyed distance of the
- 21 shoreline?
- A. The current distance -- I have it written on 22
- 23 here somewhere -- is 1,591.4.
- Q. 1,591 feet point 4? 24
- 25 A. Yes.

- 1 Q. All right.
- 2 And in your kayak experience -- where is your
- preferred place to enjoy kayaking? 3
  - A. My preferred place is where the fish are.
- 5 Unfortunately, I'm don't always get to do that. The
- 6 safest, I would say, is usually along the shore by
- 7 docks, whether it's the larger or the smaller docks,
- 8 especially -- I'll say across the river in this
- particular case there's a broken dock, and that is where
- 10 everybody would slow down as they saw things protruding
- 11 out.

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- 12 Q. And that makes you feel safer in your kayak as a
- 13 non-motorized recreator?
- A. Yes, definitely. 14
- 15 Q. And in your conduct of the survey of the
- southern shoreline, is that an exact depiction? 16
- A. No, that's not. The foliage and density of the 17
- southern shoreline would have taken way too long. We'd 18
- still be probably out there surveying today. So I used 19
- 20 the kayak to get as close as I could, knowing that I
- 21 would have some distance within the river, and take my
- measurements that way, versus getting right up onto the 22
- 23 shore or trying to walk across the property.
- 24 Q. Okay. So given the depiction that's in the
- 25 record of that southern shoreline, the ordinary

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- Q. Okay. And you've been told or reviewed the 1
- application that's been submitted in this matter?
- A. I have actually not seen that application. 3
- Q. Okay. And you heard, at least testimony today, 4
- regarding the application containing an approximate
- 6 footage of 1,581 feet?
- A. Yes. 7
- Q. Okay. Is the GIS mapping tool more accurate 8
- 9 than your survey, or is your survey more accurate?
- 10 A. My survey is more accurate.
- 11 O. Okay. So the true -- is it safe to say that the
- true shoreline frontage of this property is 12
- 1,591.4 feet? 13
- 14 A. Yes.
- 15 Q. Do you have any reason to doubt that it's
- something different? 16
- 17 A. No.
- 18 Q. Okay. Thank you.
- 19 You're also a water enthusiast and recreator,
- 20 correct?
- A. I bought kayaks to fish with my son and spend 21
- 22 time with my wife.
- 23 Q. And you used your kayak to survey the southern
- boundary that's been discussed today? 24
- A. Yes. 25

- high-water mark is further away than what the depiction
- 2 shows?
- 3 A. Correct. I stayed more inside the water.
- 4 Q. Okay.
- 5 **MS. TELLESSEN:** Thank you. I don't have any
- 6 other questions. I may have follow-up. 7
  - **HEARING OFFICER HAYES:** Can you clarify for me,
- Ms. Tellessen, what exhibit he's referencing in getting 8
- 9 to the 1,591? Is it 16?
  - MS. TELLESSEN: It's REA-17 for the record.
- **HEARING OFFICER HAYES:** Thank you. 11
  - Department of Lands, any questions for this
- witness? 13

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- No questions from Department the Lands. 14
  - Mr. Magnuson?
- No questions from Coeur d'Alene Land Company. 16
- 17 Mr. Smith?
- 18 No questions from concerned citizens.
- 19 MS. TELLESSEN: Thank you. Captain Derie.
  - JOSEPH A. DERIE, II,
- having been first duly sworn to tell the truth, the 21
- whole truth, and nothing but the truth, relating to said 22
- 23 cause says:
- 24 By MS. TELLESSEN:
- 25 Q. Captain Derie, thank you. And you've been

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- 1 identified as an expert in these proceedings; is that
- 2 correct?
- 3 A. Yes.
- 4 Q. All right.
  - And your curriculum vitae is marked as REA-13,
- 6 correct?

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- 7 A. I understand it is.
- **Q.** And you've provided that to us?
- 9 A. Yes.
- Q. And is it a fair reflection of your experience,
- 11 credentials, and other testimony you've given in your
- 12 career as a consultant and professional career as a
- 13 captain and a retired United States Coast Guard officer,
- **14** correct?
- 15 A. It is.
- Q. And would you describe your experience in your
- 17 own words that helps provide credibility to your
- 18 opinions in rendering the opinions you have to give in
- 19 this case?
- 20 A. Yeah. I'm a retired Coast Guard officer and a
- 21 licensed officer in the Merchant Marine.
- I have a master's license which entitles me to
- 23 drive a ship.
- 24 I'm currently self-employed as a marine
- 25 surveyor. A marine surveyor inspects vessels for a

- 1 A. Yeah, they have to follow the same rules. The
- 2 same rules of the road, which is how you're supposed to
- 3 drive your boat. The give-way and stand-on vessel and
- 4 how you're supposed to light your vessel at various
- 5 times and sound signals.
- 6 Q. And you've been on numerous and countless water
- 7 bodies. Are the habits of boat operators largely the
- 8 same from place to place?
- 9 A. Yeah, pretty much. You go one place, people are 10 going to act pretty much the same all over. There may
- 11 be some local differences but not a whole lot.
- Q. And in preparation of your testimony did you
- 13 find any hydrographic surveys of the river in this
- **14** location?
- 15 A. No. I did look at NOAH. National Oceanic --
- 16 Oceanic and Atmospheric Administration does charts,
- 17 hydrographic surveys for federal bodies of water. There
- 18 is none for the Spokane River, and I have found no other
- 19 body that has done those type of surveys.
- Q. So in preparation for your testimony you have
- 21 reviewed the application, correct?
- 22 A. I have.
  - Q. You've made a site visit?
- 24 A. I have.

23

Q. And you've reviewed the sheriff's memo and

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- 1 living.
- 2 I also do marine accident investigation and
- 3 reconstruction for all kinds of marine-related
- 4 accidents.
- 5 I've been admitted as an expert in federal and
- 6 state courts.
- 7 And I consult on marine safety. A lot of my
- 8 work is marine safety and I consult on that.
- 9 And I've written peer-reviewed articles on
- 10 various articles -- items of marine safety.
- 11 As a civil engineer I designed and constructed 12 and maintained waterfront structures and marinas for the
- 13 Coast Guard and after I retired from the Coast Guard.
- Q. Is it fair to say that you have been on
- 15 countless waterways across the United States?
- 16 A. It is.
- Q. Have you been on rivers narrower than the
- **18** Spokane River?
- 19 A. Oh, yeah.
- Q. Have you been on rivers that are more congested
- 21 that the Spokane River?
- 22 A. Yeah.
- Q. And from place to place are federally navigable
- 24 waters governed largely by the same rules and
- **25** expectations for safety?

- 1 objections?
- 2 A. I have.
- Q. And you've reviewed the public objections
- **4** regarding safety?
- 5 A. I have.
- 6 Q. And you've reviewed the Idaho Lake Protection
- 7 Act?

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- 8 A. I have.
- **9** Q. And you've reviewed the Idaho Safe Boating Act?
  - A. Yes.
- O. And the regulations relating to the Lake
- 12 Protection Act, Idaho Administrative rules 20.03, -.04?
  - A. I have.
- Q. And you have reviewed the videos that were taken
- and have been offered by the citizens group?
- 16 A. I have
- Q. And have you reviewed Kootenai County Code
- **18** regarding vessel operations?
- 19 A. I have

20 And for the record, I do have an Idaho safe

- 21 boater operator's card.
  - Q. All right.
- And did you get that in preparation for this
- 24 testimony or prior to?
  - A. No, I've had it prior to. I've done some work

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in Idaho over the years, and I didn't need to get a new 2

Q. So in your preparation you've reviewed the 3 4 definition for an encroachment in aid of navigation.

Did you understand that definition as provided in the Idaho aid --

7 A. Yeah. That's similar to other -- other 8 definitions I've seen over the years.

9 Q. And how would you describe a dock vis-a-vis navigation? It is an aid to navigation? 10

A. Sure, it's an aid because you can see where it's 11 12 at, you can it, you know, well, I'm here on the river. It helps you navigate, decide where you're at. 13

Q. All right.

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15 And you've personally authored an article Hazards to Navigation and Obstructions on Navigable 16 17 Waters.

Do you have an opinion on the difference between 18 an encroachment or a hazard -- and a hazard? 19

20 A. Well, an encroachment sticks out into the water.

21 The question here, is it safe, a safe encroachment? Is there going to be a problem? Is it going to interfere 22

23 with navigation? Which is why we have to get permits

24 and people approval, of course.

Q. And have you reviewed the designs for these

of these docks?

A. Oh, it was plenty wide enough for all kinds of

3 navigation, going up and down. The design are all off

4 to the side of the river where probably nobody floats

anyway, other than a kayaker or somebody that wants to

6 do a little fishing out of the way. I saw no problem

7 with where they're at.

Q. Vis-a-vis navigation or safety?

9 A. Vis-a-vis navigation or safety.

Q. And you've reviewed the sheriff's comments that

have been placed in the record? 11

12 A. I have.

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O. And his statement that these docks will increase

the injury and/or death to users and impact all 15

recreators on the Spokane River, do you agree with that 16 statement?

A. I respectfully disagree. I would like to point out as a Coast Guard officer, retired Coast Guard officer, I'm also a retired federal law enforcement officer, and I respectfully disagree with the sheriff.

Q. Why is that?

22 A. He's -- he's shown us no studies, no reports,

you know, the accident statistics aren't there to prove

that is going to be a problem. In fact, he's even 24

lessened his patrols on the river, so I don't see why

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- proposed docks? 1
- A. I have. 2
- 3 Q. And have you reviewed the river at the location
- they're proposed? 4
- 5 A. I have.
- Q. Do you have any reason to believe these docks
- 7 will present a navigational hazard?
  - A. No, not at all.
- 9 Q. And why is that?
- A. Well, it's far enough out of the way where 10
- people will be boating that they're not going to bother
- 12 people going up and down the river. I don't see how --
- I don't see how they would do that. Plus, they're going 13
- 14 to be readily visible, so it's not like -- the
- 15 difference between a hazard is something you can't see
- 16 under the water. And this is from the Code of Federal
- 17 Regulations, an obstruction is something in the water
- 18 you can see and have to go around.
- 19 Q. And so these obstructions or encroachments, do
- 20 you have any reason to believe that they could become a
- hazard? 21
- 22 A. No, I don't see how that would happen, unless
- 23 they broke loose in a storm and floated away.
- 24 Q. So in your view and time spent on the river,
- 25 what was your observation of the river at the location

- adding these -- these marina there is going to impact 2 that, as he said it, with all due respect of course.
  - Q. Of course. Of course.

The sheriff also has included in his comments:

The additional boat docks will force boaters closer to

the central of the river. This will result in this area

7 being reduced to only allow one vessel to pass to avoid

8 collision.

Do you agree with that statement?

10 A. No. Yeah, I respectfully disagree again. And if you look at the (inaudible) I saw, that's a much 12 narrower section of the river that what we're talking 13 about here and they're passing without any problem going 14 up and down the river.

Q. And in the videos that you observed, did you observe any concerns of safety, recognizing that's down river from the project?

A. No. I saw some jet skiers that weren't behaving properly, but they're going do that anywhere. Not all jet skiers do that, but I did see people do that.

But other than the normal, the boaters, recreational boaters I saw going up and down the river, I didn't see any problem there.

Q. And did you find in your review and preparation for your testimony any established code or standard for

Page 89 Page 91 the width of the river, particularly as it relates to being placed in the river? 2 the request for a 366-foot corridor? 2 A. No. A. That's the first thing that I questioned. I 3 MS. TELLESSEN: All right. The other attorneys 3 4 wonder what the basis for that is. I have seen no 4 may have questions as might IDL. standards, technical reports, or studies that would 5 **HEARING OFFICER HAYES:** Ms. Tellessen, are you 6 support something like that. 6 proffering this testifier as an expert? 7 7 Q. Assuming for sake of argument that that section MS. TELLESSEN: Yes. 8 of the river will remain unobstructed, is your opinion 8 **HEARING OFFICER HAYES:** Any objection IDL? that there is plenty of room for navigation at the speed 9 No objection from IDL. limit set presently by the sheriff? 10 10 Mr. Magnuson? 11 A. That's right. No objection subject to any cross-examination 11 12 Q. And did you find that sheriff's comments 12 that Coeur d'Alene Land Company has. customary -- comments to this application customary in 13 13 And Mr. Smith? 14 the field of marine law enforcement? 14 So Mr. Smith is objecting on the basis of 15 A. Well, obviously he wants boating safety and foundation. I am going to ask for briefing on that 15 that's what it's all about, but I didn't -- I didn't pursuant to Rule 485, and I'll go over the deadlines of 16 16 17 feel the comments, as I said earlier, were supported by 17 when that will be due at the close of these proceedings. technical reports, congestion, traffic study, accident Ms. Tellessen, you will be given an opportunity 18 18 statistics, or anything that would support his comments. 19 19 to respond to that briefing. 20 Q. And those are the sorts of statistics and facts 20 MS. RICHTER: I do have a question, just a quick 21 and evidence you would rely on in drawing your 21 one for you for clarification. conclusion with regard to navigational safety? 22 Kayleen Richter for the Department of Lands. 22 23 A. That's correct. And my visit to water, in my 23 Looking at your CV at REA-13, Ms. Tellessen 24 experience being on different waters. 24 mentioned that had you authored an article titled 25 Hazards to Navigation and Obstructions on Navigable Q. Okay. And do you have experience in aiding, if Page 90 Page 92 not preparing, the sorts of traffic settings that might Waters: is that correct? 1 MR. DERIE: That's correct. aid a conclusion in this case? 2 A. Sure, yeah. I've participated and I've helped 3 3 MS. RICHTER: Okay. And the two that I see here develop the proposal, request for proposal for different are -- one is in the SAMS Pacific Region News letter 4 4 5 types of studies. I helped prepare the request for 5 from June 2011, and the other is from the NAMS Global 6 proposal for studies of that sort. 6 eNews, June 2011. Is that what you were referring to? 7 7 Q. So in your preparation for your opinions in this **MR. DERIE:** Those are the two articles, yes. case, including your time spent observing the river, did 8 MS. RICHTER: Okay. Thank you very much. 8 9 you identify any cause for concern or safety that would 9 No further questions. arise from these docks in peculiar? HEARING OFFICER HAYES: Ms. Richter, I was in 10 10 11 A. None. 11 the wrong spot. Can you point me what you were referencing in REA-13? What page what that on? 12 Q. And will these docks, in your opinion, change 12 the boating habits of people on the Spokane River? MS. RICHTER: Page 17. 13 13 A. No, I don't see how they would. **HEARING OFFICER HAYES:** Page 17. 14 14 15 Q. And in your opinion, presuming that some of 15 And can you restate the names of the articles those boater habits are to not follow the standards, 16 16 for me. 17 codes, and regulations that apply to boater safety, if 17 **MS. RICHTER:** Ready? those sorts of boaters are boating in the area of these I see two articles about one, two, three, four, 18 18 proposed docks, do you expect there to be an increased 19 five, six -- seven from the top, Hazards to Navigation 19 20 cause or likely injury of death? 20 and Obstructions on Navigable Waters. A. Would you repeat that again, please. **HEARING OFFICER HAYES:** Thank you. 21 21 22 Q. Assuming that the boater habits are to not 22 Mr. Magnuson. 23 follow the established speed limits, regulations, 23 MR. MAGNUSON: Thank you. distances for travel, do you expect that there would be 24 **CROSS-EXAMINATION** 25 BY MR. MAGNUSON: increased likelihood of injury or death from these docks 25

Page 93 Page 95 1 Q. Captain Derie, I have a few questions, if I may. Snake River in Idaho. 2 Q. You're being compensated to be here today? When were you engaged to render your expert 2 opinion in this proceeding? A. I'm being compensated for my time, sir. 3 3 4 A. I'd have to consult my records, but I believe it 4 Q. Sure. And you were being compensated for coming was early August of this year. up with the opinion you offered? 5 6 Q. Last month? 6 A. I'm compensated for my time, sir, not my 7 7 A. Last month. Yes, sir. opinion. 8 Q. And whom were you hired by? 8 Q. Right. Okay. You're compensated for your time. 9 A. I was hired by Winston and Catchlet (sic). 9 How much have you charged before you got here 10 O. Winston and what? 10 A. Winston and Catchlet. A. I haven't done a rundown. I typically only bill 11 11 12 Q. Okay. You currently live in Portland? 12 twice. I bill for my retainer and then at the conclusion of the case I send a final invoice and I have 13 A. That's correct. 13 Q. And you -- you began -- you got your BS at not run out my time yet. 14 15 Virginia Military Institute? Q. What's your hourly rate? 15 A. For compensation, research, travel, that sort of 16 A. That's correct. 16 thing, \$275 an hour. For hearings like this and court 17 Q. And then you got a master's at Boston 17 University? appearances, it's \$550 an hour, minimum four hours. 18 18 Q. So \$550 an hour for you to sit in the chair 19 A. That's correct. 19 20 Q. And then you got a Ph.D. at Huntsville? 20 tonight and offer your opinion? 21 A. It's a doctor of science in research and 21 A. That's for my time, sir, not for my opinion. MR. MAGNUSON: I don't have any other questions. 22 engineering management at the Southeastern Institute of 22 23 Technology in Huntsville, Alabama. 23 MR. SMITH: I believe Mr. Magnuson covered all 24 Q. Have you ever lived in Idaho? 24 the questions I would ask. 25 A. No. 25 MR. NORRIS: Excuse me, your Honor, do I have an Page 94 Page 96 Q. You went to the site, you testified. opportunity? 1 1 2 What day was that? 2 **HEARING OFFICER HAYES:** Are you Sheriff Norris? 3 A. 25th of August. 3 MR. NORRIS: I am Sheriff Norris. Q. Do you know what day of the week that was? **HEARING OFFICER HAYES:** Do you have time 4 4 5 A. Tuesday. 5 constraints here today? 6 Q. Tuesday. 6 MR. NORRIS: No. 7 7 Is that the only time that you've been to the **HEARING OFFICER HAYES:** I was going to do site? Coeur d'Alene Land Company next and then --8 8 9 A. It is. 9 **MR. NORRIS:** I feel like I should be able to Q. Is that the only time you ever been on the defend myself. 10 10 **HEARING OFFICER HAYES:** -- concerned citizens. Spokane River between the Cedar's Restaurant and the 11 Avista now, formally Washington and Water Power Dam? Okay. I'll let you ask him a few questions since he did 12 12 bring in your objection letter. 13 A. It is. 13 Q. So the opinion you've offered today is based BY MR. NORRIS: 14 14 upon going on the Spokane River on one day, Tuesday, 15 O. All right. 15 August 25, and that's your personal knowledge of the 16 16 Sir, did you contact our supervisor of the 18 site and the river? lakes and 60 miles of shoreline that we have here in 17 17 A. Well, based on my experience and training on Kootenai County? 18 18 19 other waterways throughout the country. 19 A. No, sir. I read your letter. 20 Q. Sure. In Alabama, in Massachusetts, and in 20 Q. Why wouldn't you do that? Virginia and Oregon? A. I had your letter. 21 21 22 A. Oh, there's been a lot more waterways, a lot Q. But why wouldn't you contact our supervisor who 22 23 more states than that. 23 manages all of these waterways? A. You should have put all your comments in that 24 Q. But not Idaho? 24

A. But not -- well, I have worked on cases on this

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letter and I was -- and my -- and typically everything's

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in the letter. If I have questions, I'll go, but I did

2 have any questions.

Q. So I have another question. You said you have a 3

pretty extensive resume. Can you tell us one of the

problem-solving efforts that you made that you

personally were involved in on a waterways problem?

A. Well --

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8 MS. TELLESSEN: I will object to the vagueness 9 of the question.

If you are able to answer, you may.

10 THE WITNESS: Yeah, I've had been involved in 11 12 the Coast Guard with said buoys, and then I had the case after I retired on setting buoys on Lake Powell, and a 13 14 problem with the marine accident that happened there.

15 Had problems with -- obviously, when I was in civilian

life after I retired, we were going to put in a marina. 16

17 I had a problem with -- did some work in Utah -- had a 18

case in Utah where I did some work and some vessels were

injured because of a storm. And part of the problem was 19

20 a poorly placed marina. I would not have placed a 21 marina there.

So in other ways, when you do marine accident 22

23 investigation and reconstruction of the water, one of

the things you want to look at, are the buoys placed 24 properly? Are encroachments improperly placed? What's

1 MS. TELLESSEN: Yes. Thank you.

# REDIRECT EXAMINATION

3 BY MS. TELLESSEN:

4 Q. Captain Derie, two of the good sheriff's

5 questions. In your experience is safe navigation

consistent from waterway to waterway?

7 A. Yes.

Q. And that safety is ensured by following

9 established standards, correct?

A. Yes. Guidance, standards, rules of the road.

11 Q. And did you find any particular standard in your 12 review in your preparation that is not being followed by this application? 13

14 A. No. I found none.

MS. TELLESSEN: Okay. Thank you.

**HEARING OFFICER HAYES:** All right.

I have just clarified with Ms. Tellessen that that is the last witness for applicant's presentation of evidence. At this time we've been going a little bit more than two hours, so before we move to Coeur d'Alene Land Company and concerned citizens and the sheriff's

remarks, I'm going to give our court reporter a short 22

23 break off the record.

> And I ask that we keep it to five minutes and I ask that you remain in the room unless you desire a

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comfort break, such as a bathroom, water, or fresh air,

going on in the waterway? Q. So I hear a lot about buoys. But I mean a so that we can keep these proceeding going and get

problem that residents who live on waterways have and

then you came in, you personally came in and assessed 4

the issue and made a recommendation on that particular 5

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5 So with that, we'll be in recess.

6 (A recess was taken.)

7 A. Yeah, I consulted on a couple cases like that over the years. Ones --8

9 Q. I'm not saying consulted. I'm asking you what 10

you did. A. Oh, I'm a consultant.

12 Q. Okay.

MR. NORRIS: All right.

14 You know, I recreate on these waterways and on 15 the Spokane River about 50 times a summer. And for somebody to come in one day and to refute some of these 16 things, I just find it to be disingenuous. So thank 17 18 you.

19 And I have some comments regarding the 20 misinformation from the applicant's initial opening statements also. 21

22 HEARING OFFICER HAYES: Thank you, Sheriff. You 23 will be given an opportunity here shortly.

24 Ms. Tellessen, any further questions for this 25 witness?

everybody's public testimony that desires to provide it

here today.

**HEARING OFFICER HAYES:** All right.

8 We are back on the record. And at this point in 9 time we are to Coeur d'Alene Land Holdings Company's

testimony. 10

JOHN F. MAGNUSON,

having been first duly sworn to tell the truth, the 12

whole truth, and nothing but the truth, relating to said 13

14 cause says:

> Mr. Magnuson: All right. The night is long, and I'll try not to make it too much longer.

My name is John Magnuson. I'm here on behalf of 17 Coeur d'Alene Land Company. I wear a lot of hats, so I 18 19 have to clarify which hat I'm wearing tonight.

**HEARING OFFICER HAYES:** I should have asked before I swore you in, are you here providing a statement on behalf of Coeur d'Alene Land Company or are you testifying as a witness?

24 **MR. MAGNUSON:** I'm testifying as a witness, as 25 Coeur d'Alene Land Company's witness.

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1 **HEARING OFFICER HAYES:** Thank You. 2 MR. MAGNUSON: I happen to also be a lawyer,

which is why I wear a lot of hats. I also happen to be

- 4 a 24-year member of the board of directors of the
- 5 Coeur d'Alene Lakefront Property Owners Association.
- 6 Although, I'm here tonight in my personal capacity and
- on behalf of Coeur d'Alene Land Company. A company 7
- 8 founded by my father 60 years ago which I'm vice president, which is the company that owns about
- 280 acres across the river from the applicant's 10
- 11 property, with about 4,000 feet of undeveloped

12 waterfront.

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I'm also here in the fact that I've dealt with the Department of Lands as a private attorney in Coeur d'Alene for approximately 34 years. I have a great deal of respect for most of the Department of Lands, particularly Mr. Amher.

I have processed, on behalf of clients, I do not know how many hundreds of encroachment funded 20 applications, but hundreds and probably dozens of 21 community dock applications.

I am conversant with the rules, and I have 22 23 pursued relief under those rules to the Idaho Supreme Court, I have lost count, on Lake Protective Act issues, 24 25 but probably seven or eight.

That having been said, the primary objection to the reconstituted application is that it's a community

dock.

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4 Does Mr. Douglass have the requisite number of 5 feet of riverfront? Yes, he does.

Does the 7 square feet comport with the rules? 6 7 Yes, it does.

Does he set the encroachment back the requisite number of feet? Yes, he has.

9 My concern and the basis for the objection to 10 the reconstituted application is that there was no 11 12 protection, no assurance that those slips would be rented by the members of the community, which would be 13

the renters of the apartments, which is why I asked

Mr. Douglass tonight, and I think he was candid with me, 15 and he said he would not have an objection if the 16

17 Department of Lands conditioned the issuance of the

permit, if they found it to be merited and in the 18

compliance of the rules, on a condition that those slips 19

20 could not be rented to anyone other than an apartment 21 renter or someone who buys a house that he subsequently

22 developed.

23 I say that because that's what the rules would apply, in my opinion, but for the fact we have the issue 24 of the line of navigability and the public trust issues.

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The company filed its objection to this 1 application on August 1, I believe. The sheriff was the other one who objected that day. The objection I filed 3 was primarily because -- not exclusively but primarily 4 5 because, and our position is, the application did not 6 comply with the rules. The application was submitted on 7 behalf of one property owner, not three other littoral

or riparian owners, nor was there anything in the nature

We filed our objection on time. We requested hearing. We also objected that the encroachment extended beyond the line of navigability. That application was published and everybody proceeded

of a homeowners association.

accordingly. And then after my objection, the day before

15 people could intervene in this proceeding, the applicant 16 changed the complexion of the application and leased two 17 18 properties to try -- in my opinion, try to resuscitate 19 the application.

No new notice was published. We believe that's in violation of the rule. I recognize that the hearing officer has disagreed with that contention. And we state that today to preserve unequivocally for the record that we believe we're not properly here tonight, and this proceeding is not comporting with due process. The public trust issues are something that will be

addressed by the concerned citizens tonight.

3 I also raise an objection, the line the 4 navigability. I understand the hearing officer has

5 ruled against me. However, the rule does say that a

6 navigational encroachment extending beyond the line of 7

navigability must -- and including a community dock --8 can only do so with the permission of the director or a

9 permit issued. That's why we contend that a dock in

10 this location -- not that Mr. Douglass can't have docks.

11 Not that Mr. Douglass doesn't have riparian rights. He does and he can. But the question is, when you put

12 docks next to 50-foot docks on a narrow width of the 13

river with the issues to which the sheriff is going to 15 testify, it's a problem. It's not just a matter of

10 feet. It's a matter of 100 feet. 16

And so we object on those bases, but if there is a provision in the permit that allows the dock -- if it complies, that's somebody else's decision, that it has to be used by those parties. Otherwise, somebody cancels a lease because it's unrecorded, and they're the landlord and tenant and the lease goes away, and you rent the slips to any Tom, Dick, or Harry in the public and then you have a public marina, and when you have public marina, you have to have certain requirements

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- 1 met. You have to have parking. You have to have all
- 2 sorts of other differential things. It's not a
- 3 community dock. If this is a community dock and that
- 4 provision is put in, that's different.
- 5 Lastly, there's been some intimation about the
- 6 great American capitalist system, and that somehow on
- 7 behalf of the company I'm attempting to feather a nest
- 8 because we own property across the river and the
- **9** property is listed. The property is listed to try to
- 10 determine the value because at this point in time we are
- 11 in discussions to make that a public park. That would
- **12** be the goal if that could be achieved and that's
- 13 underway, but I'm -- no promises, but that would be the
- **14** goal.
- So that's all I got.
- **HEARING OFFICER HAYES:** Ms. Richter, any
- 17 questions for Mr. Magnuson?
- MS. Richter: No.
- **HEARING OFFICER HAYES:** Mr. Smith?
- 20 MR. SMITH: No.
- 21 **HEARING OFFICER HAYES:** Ms. Tellessen?
- 22 CROSS-EXAMINATION
- 23 BY MS. TELLESSEN:
- Q. Mr. Magnuson, thank you.
- For the clarity of the record, did you have

- 1 a position, you may do snaps or you may do hand waves,
- 2 but I can't have clapping. It disrupts the court
- 3 reporter.
- 4 MR. MAGNUSON: Your question one more time,
- 5 Ms. Tellessen.
- **6 BY MS. TELLESSEN:**
- 7 Q. Have you reviewed the videos that had been
- 8 submitted on behalf of the citizens?
- 9 A. I reviewed some of them. There were quite a
- 10 few, and so I can't tell you that -- no, I didn't review
- 11 them all.
- Q. And did you take into account of the dates and
- 13 times that those videos were presented?
- 14 A. No.
- Q. Did you take any account of the fact that they
- **16** were all on the weekend?
- 17 A. I did not take account of that. I live here.
- 18 I--

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- Q. But you didn't look at those for that point?
- A. Frankly, I don't need to look at a video to know
- 21 what goes on in the Spokane River. I've lived here my
- 22 entire life.
  - Q. Yes, you've covered that.
- 24 A. Yeah.
- Q. Thank you. For brevity purposes, we'll move on.

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- 2 A. I've driven a boat on Lake Coeur d'Alene and the
- 3 Spokane River since the age of 10. I date myself now,
- 4 that's 54 years.

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- 5 Do I have safety training? No. Could I teach
- 6 safety training lessons? Yes.

marine safety training?

- 7 Q. And yourself claiming as a safety expert on the
- 8 Spokane River?
- 9 A. Proudly without reservation.
- 10 Q. Thank you.
- And only people that have driven on the Spokane
- **12** River could proclaim that?
- 13 A. Only people who've driven on the Spokane River
- 14 know what issues the Spokane River presents. You can go
- out on Lake Coeur d'Alene. You could go to Mica Bay.
- 16 You could go to Swede Bay. You could go to Windy Bay.
- 17 It doesn't look like a Sunday or a Saturday afternoon or
- 18 Friday at about noon for that matter on the Spokane
- 19 River, which looks kind of like the interstate in LA
- 20 these days.
- Q. And you've reviewed the videos that have been
- submitted by the citizens?
- 23 HEARING OFFICER HAYES: I'm going to remind the
- audience. This is the part where it gets really hard to
- contain your excitement. If you need to show support of

- The dock that's being proposed, do you have any
- 2 experience with that particular dock, other than what
- 3 you've seen on a piece of paper?
  - A. With that dock or docks?
  - Q. That dock, the dock that's at issue.
- 6 A. Well, it hasn't been built, so I can't have any
- 7 experience with it.
- **Q.** Are you a dock builder?
- 9 A. I -- I own two marinas, so I'm kind of
- 10 conversant with docks.
- 11 Q. Are you dock builder?
  - A. I'm not a dock builder because I've seen how
- 13 hard they work, and I would like to try to do something
- 14 else with my time.
  - Q. Thank you for your expansion.
- Are you dock designer?
- 17 A. I have.
- Q. You have designed docks?
- 19 A. Yes, I have.
  - Q. Okay. Did you design these docks?
- A. The docks of the applicant?
  - O. Yes.
- A. No, because they're not built and I haven't seen
- 24 them.
- Q. Never mind.

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1 A. Why would he hire me to design the dock, for 2 God's sake.

Q. I'm trying to get the scope of the opinions that 3 4 you are prepared and are testifying to. That is -- you

know these rules. Don't act surprised. Just trying to

6 understand what you're here to testify about, as you

7 know.

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8 Do you have a property interest in any of the 9 property that is subject to this application?

A. Mr. Douglass' property?

11 Q. Yes.

12 A. No.

13 Q. Do you have any interest, liberty, property, or otherwise in who owns that property? 14

15

Q. Do you have any interest in what they do with 16 17 that property?

A. I don't have any concern or interest what they 18 do with the property as long as it's compliant with the 19 20 same rules that have applied to me for 30 years.

21 Q. And you've rendered your statements on that already? 22

23 A. I have.

24 **MS. TELLESSEN:** Okay. Thank you.

25 HEARING OFFICER HAYES: And I should have asked here today. And I also am very unhappy that concerned

citizens were excluded as intervenors, as we followed

3 all of the rules that we weren't able to do last time

4 because we didn't have an attorney, and we were not

5 advised by the IDL of the process, and so, therefore,

6 this time we did make the process, and we are still

7 being excluded even though we are citizens of Idaho.

So I just have to say there's a lot of money

9 floated around here for land, water leases, dock

rentals, all the stuff, and it's very disappointing. 10 11

So I would also like to make a little point as far as the River's Edge Apartments. As far as I know, apartments are transitional housing, and so when people -- people live in apartments at times, and sometimes it's because they have a short time that they need to fill in, but it's also because they can't afford a house in -- in Kootenai County that has tripled in prices. So I'm wondering how they plan to make sure that the high portion of their apartment renters are

But anyway. That was -- that's an aside.

able to afford their boat docks and the boats?

But good evening. I'm here today not as a politician or a developer or an attorney but as a concerned citizens -- a concerned citizen and I help concerned citizens. I'm a parent. And I'm a steward of

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this before I turned you over to Ms. Tellessen. 1

2 Mr. Magnuson, are you proffering yourself as an 3 expert in these proceeding?

MR. MAGNUSON: I could, but I won't. 4

5 **HEARING OFFICER HAYES:** Okay. Any further 6 witnesses?

7 MR. MAGNUSON: No.

**HEARING OFFICER HAYES:** Mr. Smith?

9 **MR. SMITH:** I assume you're asking me to call

witnesses? 10

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11 I think my opening statement we made by numerous citizen that are here to testify here tonight. The 12

first witness I'm going to call is Sheri Scofield. 13

SHERI SCOFIELD,

15 having been first duly sworn to tell the truth, the

whole truth, and nothing but the truth, relating to said 16 17 cause and says:

**HEARING OFFICER HAYES:** Would you state your 18 name and spell your last name for the record.

20 MS. SCOFIELD: My name is Sheri Scofield, and my

last name is spelled S-C-O-F-I-E-L-D. 21

Good evening.

23 I'm going to have to do a few little remarks 24

that weren't in my speech because I was trying to be 25 nice, but I feel like there's a lot of favors going on

our shared resource, the Spokane River.

2 The Spokane River is at a turning point. And if 3 you ask any Kootenai County resident that has lived here more than five years they will tell you that the Spokane 4

5 River is a mess. It's dangerous and it needs some

6 regulation and some care. 7

So that turning point that -- we experienced the turning point this summer when our family was almost in -- although my husband's a speed (inaudible) that one, we witnessed a near miss accident, and it was very disturbing, and this is before we add the 225 boats that we're getting to be rubber stamped.

We're going to get 225 boats. We worked on the Templin's development for 127 boats. This development has 74. And next October 6 we have a hearing for another 24 boats, so that makes 225 additional boat slips or boat docks.

Now, we already -- we already have 900, approximately, boats and boat slips on the entire expanse of the Spokane River. 900. So if we add 225 more to that we will have 1,125 docks and boat slips with easy access to the river on an 8 mile river. That's a lot of boats and that's getting ready for a lot of traffic and a lot of damage.

So you're going to hear a lot of real life

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- experiences tonight, and that would be increased
- 2 traffic, decreased safety, increased erosion, and decreased wildlife. 3

4 I would like to say as far as increased traffic, more boats, more congestion, more risk. I don't live 6 upriver, but I witnessed it for myself when we gathered

- 7 for a meeting and the boats, wave runners, and
- 8 surfers were -- surfers that surf boaters -- were
- practically tumbling over each other in this narrow
- section of the river. I tell you that it gave me such a 10
- deep angst of concern watching and hoping that the worst 11
- 12 wasn't going to happen right there while I was
- witnessing it. And then to see the just gigantic waves 13
- just pouring and hitting all the shorelines was pretty 14
- 15 amazing, because I actually life in a no wake zone.
- 16 So, No. 2, the decreased safety. This is
- 17 especially for swimmers, paddle boarders, canoers,
- fishermen, small boats, and all these individuals are 18
- not protected by the large profit margins we're hearing 19 20 about today.
  - The increased erosion, you'll hear about uprooted trees. I had a witness, that I thought was coming, because he had to pull out quite a few trees
- 25 And so there's decreased wildlife. Long-term

that have fallen into the river.

- Spokane River.
- 2 The public trust doctrine and the IDL rules
- exist to protect our natural resources. But we don't 3
- 4 feel that the IDL is actually applying the IDAPA lake
- 5 protection and the public trust doctrine in our benefit,
- 6 to protect the beauty, the navigation, the recreation.
- 7 It's only about who can make money on the river. And
- 8 they didn't have a lot of questions for the applicant
- 9 either, which was a little bit of a bummer.

So this river is ours. It's the citizens and it 10

- is us, the normal people, who own this river. We are 11
- 12 not the super rich with special privileges. We are not
- out-of-state developers looking to flip lake front 13
- 14 property into short-term summer cash. We are families
- 15 who live here year round. We care deeply about this
- river, not because it makes money, but because it makes 16
- 17 memories. We make memories for our family on this river
- when we can do it safely, and it gives life to the 18
- ecosystem in the river. We don't want the 19
- 20 overdevelopment to be so great that the entire river
- 21 becomes a no wake zone. It will take hours to get from
- 22 the lake to the dam.
- 23 So the citizens ask, is the river going to be a
- playground for the rich and famous? Are permits going 24
- to be issued for unchecked development?

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- resident tell me they no longer see otters and beavers,
- yeah, like they used to. And when -- and when was the
- last type that we did a survey on the fish or a survey
- in general on the traffic, because we expect there's a 4
- 5 decline in the fish too.

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6 This is damage to the river itself and to the 7 very ecosystem that sustains it all. Maybe you've heard

- about the tragedy of the commons. When a shared 8
- 9 resource is left unprotected and everyone takes from it
- for private gain and sucks everything out of it, that 10
- 11 resource is eventually destroyed. And that will
- 12 hopefully not be our river.

So the question becomes, are we willing to let 13

- the exploitation of our river continue? 225 additional 14
- 15 boats will only compound these consequences. The line has to be drawn at some point. 16
- 17 What can be done and who will protect the future of our river? The IDL has that power. They should put 18
- 19 an indefinite pause on all for-profit applications for
- 20 permits. They should conduct a study of maximum
- carrying capacity, such as the one Canada did. They 21
- 22 should honestly assess environmental impacts and
- 23 cumulative damage to the river with the aid of experts
- who have been attempting to give input, and, finally, 25 institute common sense rule changes that protect our

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- This river is not for sale. We have a duty, all of us, to preserve this river for the next generation,
- 3 not just with words, but with action, with courage, with
- vision, and with restraint. Please do the right thing. 4
- 5 Stop the approvals, pause the permits, and protect the
- 6 Spokane River.
  - Thank you.
- 8 **HEARING OFFICER HAYES:** Department of Lands any
- 9 questions for this witness?

### CROSS-EXAMINATION

#### 11 BY MS. RICHTER:

Q. Hi Sheri, Kayleen Richter from the Department of 12 13 Lands.

Just a quick question for you. You mentioned a 14

15 study on the river by Canada. Can you give me some more information about that? Do you have a name or an 16

- explanation for what that is? 17 A. I do at my house.
- 19 O. I just wasn't sure.
- 20 A. I was given the report.

I do at my house. I don't have it with me 21 22 today.

23 Q. That's okay.

Do you remember if it is one of the pieces 24 included in some of the public comments? I remember 25

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there were some that had some literature.

A. Well, there's been a lot of things in the public 2 3 comments. There's been news reports that other states 4 are doing. I think Wiscon- -- Minnesota and Michigan are just completely overhauling all their water

6 guidelines and everything. There's been news things,

7 news things showing the damage to water, so I'm not sure 8

what was in all of comments.

9 Q. That's okay. Thank you. I just wanted to know 10 if you remembered.

HEARING OFFICER HAYES: Mr. Smith, will you 11 12 supplement the record following the close of these proceedings with that information? 13

14 MR. SMITH: I will.

15 **HEARING OFFICER HAYES:** Thank you.

Ms. Magnuson, any questions for this witness?

17 MR. MAGNUSON: No.

**HEARING OFFICER HAYES:** Thank you. 18

**CROSS-EXAMINATION** 19

BY MS. TELLESSEN: 20

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21 Q. Ms. Scofield, thank you.

In your testimony you keep repeating the number 22

23 225 boats, what's that based on?

A. Oh, I must have skipped that part. Sorry. 24

25 It's 127 additional boats at the Templin's 1 And I'm here today to speak in opposition of

2 the -- to the addition of the 74 boat slips on an

3 already overburdened, overcrowded river. And Sheri and

4 I, along with -- we've amassed probably about a 400- to

450-person, at least, mailing -- or email list keeping

6 them apprised of mainly the Hospitality StanCraft

7 because we're not done with that one yet, just so you

8 all know. We're going to the Idaho Supreme Court with

9 that one, so we're not done. And so we've been working

10 on, for about a year now, and will we win, we don't

know, but we do know this, we are standing for what is 11 12 right.

The Spokane River has become unsafe for all water recreators, even those of us who have spent years navigating on it. It is narrow. It is shallow. It is short, and now it's overwhelmed.

And I would like to kind of make a statement on kayaking, fishing. That's the last thing I'd want to be as close to a dock when the river is busy, so if you want to kayak you're probably going to have to do it at 6:00 or 7:00 o'clock in the morning.

My wife and I have got a 16-foot kayak. We came up on a Sunday, and we nearly toppled it over. We went up to the Baptist church camp up there, and we nearly tipped over a number of times while we were on that.

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- Stancraft owned for Hospitality, 74 boat slips with
- River's Edge, and 24 boat slips with Waterstone --
- 3 that's the hearing on October 6 -- so that's 225.
- 4 Q. And you understand the application presently
- before the hearing examiner for this hearing is only the 5
- 6 74 slip boats, correct?
  - A. Yes, I do know.
  - Q. Okay. Thank you.
- 9 A. But it will still be a huge impact on the river.
- So we have to add it altogether. We can't keep them 10 11 separate because all of them will impact our river.
- 12 Q. And then is your opinion that the 900 slips that
- are already on the river do not have an impact? 13
- 14 A. No, they do. They do.
  - MS. TELLESSEN: All right. Thank you.
- **HEARING OFFICER HAYES:** Thank you. 16
- 17 Mr. Smith.
- 18 MR. SMITH: Scott Scofield.
- 19 **HEARING OFFICER HAYES:** Scott Scofield.

20 SCOTT SCOFIELD,

- having been first duly sworn to tell the truth, the 21
- whole truth, and nothing but the truth, relating to said 22
- 23 cause says:
- 24 **MR. SCOFIELD:** Okay. So you just met my wife.
- 25 Now it's my turn.

1 We walked that community and we've knocked over -- on over 225 doors and all but two residents 2

3 opposed anything that we were talking about as the

trouble on the river. And one of them I found out was, 4

5 hmm, he's a wood boat owner. Where does that go?

6 StanCraft. Hmm.

7 And actually, one of the houses that we stopped to and visited was a parks and rec employee, and he 8 9 decided not to participate in our interview with him to see where he stood. And it kind of just shows the 10 inability to an agency to get involved in this

11 12 permitting process. 13

So just to kind of personalize a little bit. We just, on the Labor Day, we had a close call on the river with family and friends. It was a near miss. We were 15 16 in a section of the river that was incredibly narrow, 17 and there was -- I couldn't see it, but our passengers that were with us -- because I was trying to concentrate 18

to make sure that the boat that was coming at me at a 19

20 high rate of speed, was coming directly at us, I was

going to make sure we didn't have a head-to-head 21

collision. And I already had to break the 150 rule that 22 23 we have that we're supposed to be off the dock, so I had

to -- and I was only going 15 miles an hour, and I had

get very close to that dock, probably about 25 feet from

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is enough enough.

that dock, and this boat kept coming to us, and I'm 2 honking. I'm waving.

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But the problem was, is there was about a total of -- with our boat included, there was six boats in this particular section, and -- and so it was a very tight, very difficult way in a place to navigate, and that was -- that was a very scary issue for us.

About the docks, I just kind of wonder with the docks that are going in place, what if the kids want to swim off the end of the docks that they're going to be? Is there -- is there a private swimming area for these kids, for people to swim? And if so, how is it going to be allocated, and where is that going to go, and is that going to further impede into the navigable -- navigable waterway? I'd like to know that.

A private -- here's something else that we need to think about as well. Some of our friends actually rented as pontoon boat from Hagadone. And in their contract -- and we actually called the Saturday before this hearing to verify what this contract stated. But in their contract it is verified that if you rent a boat from Hagadone, you are not allowed to go on the Spokane River. They've got them GPS'd.

So we asked -- we knew what the answers were 24 because our friend told us, but we kind of just played 25

got some weight. You can talk to the IDL and get 2 something accomplished.

3 A recent commissioners, county commissioners 4 meeting that many of you got the video of it, so we have 5 our county commissioners there, we had a representative 6 from the IDL talking about basically this project. I 7 think it was this project. There was something about 8 it. But the commissioners are now starting to say, when

And the representative from the IDL kind of seemed to agree, if you watch the video he kind of seemed to degree -- agree and said, you know, there needs to be a study to see if we have maximum capacity, if we're at maximum capacity. But then, wouldn't you know it. The all too familiar question, who's going to pay for it?

Well, if IDL is collecting all this money from everybody that been using it and everything, I think they can pony up the money to pay for it, the study. It can't be that expensive. Why don't you hire the consultant here that could probably come in here and hang out with us and see what our rivers are like and do

So I just want to ask this: What's -- what's the cost of a human life? Safety comes at a price, but

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dumb like we were going to rent the boat ourselves. And the first point was, well, we don't want the props to get destroyed.

And the second one, unprovoked, not a leading question like an attorney would do, but safety was the other issue. So that should tell us something of how dangerous our river potentially is going to be or can be.

So during our process with the 414 Hospitality and StanCraft project, the permitting went through with 10 IDL, a lot of letters were sent in. I find it very interesting that our Post Falls mayor kind of basically 12 signed off on the deal and gave approval to it, and my 13 wife rallied the troops on nine hours notice, got 35 14 people to a city council meeting. You ever see 35 people at a city council meeting? No.

16 17 Well, he got wind of it, that my wife was coming with a posse to talk about this issue and shut it down 18 19 but allowed Sheri to speak. And so during that 20 testimony in that time the mayor had to agree that, you know, when I was a kid, I used to swim across this 21 22 river, but now I would dare not go across that river. 23 So why -- why is there not something -- and he tried to 24 tell us it he has no jurisdiction over it. Well, you 25 can say something to the IDL. You got some power. You

the price of inaction is far greater. 1

Sheriff Norris has objected to this expansion. He's going to testify, and I just really hope that our sheriff will continue to speak up about any more marina expansions for the simple reason that has been stated that -- and we know before a fact because we've had some public meetings over our river over the last few

years -- that just not enough adequate resources to 9 patrol the river. And I can tell you that's a true statement. We 10

spent almost every day during the Labor Day weekend out on the water, and I saw not one boat, one sheriff. Now, I hope I'm wrong, but we put a lot of hours over that Labor Day weekend because we had a lot of visitors out of town, and they even made comments, wow, is it always like this? I mean, I knocked my bimini -- a few of the screws came out of the bimini because I had to navigate the surf boat waves at an angle, but I had nowhere else to go, so I had to kind of cut into it. But I told them, I said, yeah, this is our Post Falls river. This is our 8 mile river that, by the may, as five 300-foot choke points on it. So more boats, more congestion is going to lead to issues.

So here we are. We've got public officials raising flags but nothing is being done. We have

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- agencies remaining silent. In that 414 Hospitality
- StanCraft fight that we have, nobody made a comment.
- Nobody. Core of engineers, water, none of them. Why?
- 4 Why not? Why not take a look at what's going on on this 5 river?

6 You can't have a guy come in here that spends 7

- one day, on a Tuesday, and use him as a verified
- 8 witness, that doesn't live on this river, to know what
- 9 the heck is going on and how we want our grandkids and
- our children to be able to navigate this thing here 10
- safely, so we don't have to go to another waterway to 11
- 12 recreate. I thought this was supposed to be for the community. No, it's not for the community. 13

14 Is there a fear of lawsuits, if you go to try is 15 sue an agency that's not the investigating it? Is there

a fear of opposition? Or is it just the public voice is 16

17 simply being ignored. 18

Let me ask directly. Is this a public waterway, or is this -- or has it become a private one for the

20 benefit of a few? I'm beginning to feel like it's the

21 latter.

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This project that we're here tonight on might 22 23 meet all the technical specifications to get the dang

thing approved, but does it -- does it meet what the 24

community wants? If we are we the people, for the 25

ROBERT B. NORRIS,

- having been first duly sworn to tell the truth, the 2
- whole truth, and nothing but the truth, relating to said 3
- 4 cause says:

5 **HEARING OFFICER HAYES:** And, Sheriff Norris,

- will you clarify, in what capacity are you testifying,
- 7 on behalf of the sheriff's office in your official
- 8 capacity or personal capacity as a resident?

**MR. NORRIS:** As the sheriff of this county in which these people have entrusted me to be their elected sheriff.

12 **HEARING OFFICER HAYES:** Thank you.

**MR. NORRIS:** So I would like a point of

14 clarification that the applicant attorney made reference to the Idaho Department of Parks and Waterways has no 15

comment on this project. My experience has been here in 16

17 Kootenai County, they don't offer a comment on these --

these applications. They defer to local law 18

19 enforcement.

> Number 2, there's only one individual that is responsible for safety on the water, and that's the

sheriff of the county. It's not a -- it's not any other 22

23 entity or any other individual. The sheriff on the water is responsible for safety. 24

25 But I don't want you to take it from me. We

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- people, by the people, you need to be listening,
- agencies. You need to be listening to the public. We
- got all these people here taking their time because they
- take this matter seriously, not so we can put money in 4
- 5 our pockets.

6 Because this is public, and I believe it, then 7 you need to listen to the public, and the public is

saying a resounding no. We are not anti-boating. We 8

9 are not anti-business. We are pro-safety,

pro-community. And let's face it, as Trump would say, 10

pro-common sense. Please listen to the people who live 11

12 here, who love this river, who are fighting to protect

it, not just for themselves but the generations to come. 13

14 Thank you.

**HEARING OFFICER HAYES:** Thank you.

Mr. Smith? 16

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MR. SMITH: I would propose that we go out of 17

order and allow the sheriff to testify. I know we have 18

19 this room until 8:00 p.m. And I think there's time for

20 people to come up here and testify.

**HEARING OFFICER HAYES:** Thank you.

22 Sheriff Norris -- or, Ms. Tellessen, did you

23 have questions for Mr. Scofield.

24 MS. TELLESSEN: No.

25 (Continued on following page.)

- have a -- my supervisor that I work with is a merchant
- mariner master captain by the Coast Guard, and he is
- here, and he would like to make a statement. 3
  - Ryan Miller, come on up.

**HEARING OFFICER HAYES:** Thank you for that.

6 Sheriff Norris, is that the conclusion of your 7 comments?

8 MR. NORRIS: Correct.

HEARING OFFICER HAYES: Okay. Sergent Miller. 9

MR. NORRIS: He came in on his day off, that's

11 why he...

RYAN MILLER,

having been first duly sworn to tell the truth, the 13

whole truth, and nothing but the truth, relating to said 14

15 cause says:

**HEARING OFFICER HAYES:** Okay. And same 16

17 question, your sheriff seems to have given you the

authority to testify on behalf of the Sheriff's Office 18 19 of Kootenai County, but could you clarify, is that the

20 capacity you're testifying in today?

MR. MILLER: It's a little bit of both. That. 21

22 I'm also a boater on the waterways of Kootenai County. 23 In a personal capacity, I've owned a boat here

24 for about eight years, and I boat on the waterways of 25

the entire county; actually, the entire region

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2 I also own a personal business. It's a commercial captain's services. So we do training. I'm 3 4 a national safe -- excuse me -- national safe boating counsel instructor. We teach how to operate vessels in 5 6 a safe manner. We also provide boat captains for 7 charters, and we also do boat delivery, so we're on the 8 water quite a bit. That's the business that I own, and 9 again, as a personal boater as well.

I've been a marine law enforcement instructor for about ten years in Idaho. I'm also a -- the current supervisor for the sheriff's marine division. This is my fifth year. At the end of this year I'll be rotating back to the patrol side and another supervisor will come in for about a four- or five-year rotation as well. So I do oversee all the marine operations for the sheriff's office.

I -- part of that, as well, I'm also responsible for the dive team. I've been a diver, a master diver for about 15 years and have performed a lot of recoveries on these waterways as a result of various reasons, but a big portion of it is, you know, boating fatalities, boating incidents.

I'm also responsible for the Kootenai County search and -- or -- yeah, search and rescue, but also

1 Saturday I was on the water in an official capacity for

2 the sheriff's office and myself, I stopped a handful of

3 vessels within just the hour that I was on the Spokane

4 River.

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Because I was all over. I was down at Harrison.

6 I was in the Rockford Bay area. I was all over the

7 lake. We're at the end of the season, so I only had one

8 other marine team that available for the entire region.

9 We had boat crash on Hayden Lake so my other team got10 sent over there.

So I was by myself on a boat with no one else and I made almost a dozen stops for safety violations. And a lot of those are people that were operating too close to other vessels, too close to the shoreline, too close to docks. They just didn't know the rules.

I actually had a vessel that I stopped that had two children, two little girls that were sitting on the bow of the vessel while was underway. If those girls go over the front of the bow, they end up where the prop is. I had a couple other vessels that I stopped for various safety violations.

Again, the big point here is, you're only going to know that if you're out on the water and you're seeing that. It's not a matter of how many crashes, how many incidents have we had, because one thing that we

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the sonar team. And again, we're out there for arecovery base of operations.

Some of the things that you've heard here today, specifically from some of the people, some of the experts -- again, also, I could probably be called an expert if my CV was to be published, but I'm not here in that capacity. I'm not calling myself an expert.

There's a lot of studies that could be done, and studies should be done, and that's something that I have said. I have spoken about that for the past five years. Studies probably should be done. A line should probably be drawn in the sand to how many boaters, how many vessels, how docks should be on the waterways. I have not done those surveys.

What I can speak to is the marine deputies that are out there, what they're reporting back to me, what I'm seeing on a daily basis.

I was out on the water a Saturday, not on a
Tuesday. That's one of the days that I don't have
marine deputies on the water and there's a reason for
that. Are people still boating? Yes. Is it our peak
time? No, it is not.

A Saturday, Sunday, especially around the 4th of
July time frame. You know, once you get into August, it
definitely does to taper off. Although, this past

have to always keep in mind is that they are reported violations. Not everyone -- or excuse me, reported

3 accidents or crashes. Not everyone reports their

4 crashes. Not everyone reports their accidents.

In order for it to be a reported -- reportable crash, it has to be over \$1,500 in damage, which is pretty much a scratch on a boat, and it's also any type of injury. If someone is surfing behind a vessel and they are skiing and they get injured, that is a boat crash per the U.S. Coast Guard, but we don't have those reported to us all the time.

One of things I always like to say too, again this isn't anything that you can do a survey or a study on, but we are more lucky than we are good. In the past several years we have not had a significant number of reported boat crashes or boat incidents on the Spokane River or on Lake Coeur d'Alene. But in the previous years -- again, I've been a diver for 15 years, and we had have some really, really high peak times.

We're in a lull right now, and I do not believe that that is going to stay around. I don't have any data to support that. That is just my opinion for the amount of time that I've been here.

And just to clarify, I've been at the sheriff's office for 18 years. I've been five years in this the

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- section. Ten years as a marine law enforcement
- instructor for the state. But I also grew up in 2
- 3 Palm Beach, Florida, on the intracoastal waterways, the
- Atlantic Ocean, canals. I may have even boated in a
- pool once. So I have had a lot of boating experience.
- 6 And the amount of congestion that we have on certain
- peak times on the Spokane River is absolutely dangerous.
  - **HEARING OFFICER HAYES:** Thank you.
- 9 Department of Lands questions?

## **CROSS-EXAMINATION**

#### BY MS. RICHTER: 11

- 12 Q. Thank you.
- Sergent Miller is it? 13
- 14 A. Yes.

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- 15 Q. Thank you.
- Have you heard the testimony here today 16
- 17 mentioning a 366-foot corridor on the Spokane River?
- A. Yes. The first time I heard that was in that 18
- special meeting with the commissioners. 19
- 20 Q. Okay. So do you know where that figure came
- 21 from?
- A. I believe from IDL. 22
- 23 O. Okay. Okay.
- A. If I may continue on that. I had my own issues 24
- with that number, and one of the things that I brought 25

- discussing. There are a lot of old pilings. Some above
- the waterway. Some below the waterway. And again, that
- doesn't take into consideration those pilings or other 3
- 4 obstacles.

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- Q. Okay. So just so I'm clear, is your concern
- that the corridor is not wide enough to allow for 6
- 7 navigation or --
  - A. It could be in a perfect situation or the
- 9 perfect scenario, but I don't believe that that river --
- that you find that. 10
- Q. Okay. Thank you. 11
- 12 I might have some more.

# HEARING OFFICER HAYES: When we're done with the

- 14 testimony, we can turn it back over to you, or,
- Ms. Richter, you can submit a supplemental declaration 15
- because I'm guessing that we will run out of time on 16
- 17 these proceedings.
  - Mr. Smith, any questions for the sheriff?

### **CROSS-EXAMINATION** 19

### 20 BY MR. SMITH:

- 21 Q. Sergent Miller, just a very simple question.
- 22 Will adding more boats to the Spokane River make it
- 23 safer?
- A. It will not. 24
- 25 Q. And adding more boats it make it more unsafe; is

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- up about that number specifically, it doesn't take into account the other obstructions that you could have in
- 3 the waterway.
- So that 366 feet that came up, I believe it was 4
- 5 150 feet from the -- well, not from the shoreline, but
- 6 from a dock or from any other structure as the state
- code says. It has to be 150 feet away. And the 50 foot portion of that -- actually, I'm going to stop that 8
- 9 because I think Mike wants to speak to it. I believe
- 10 that's where it came from.
  - I'll let vou speak. Is that accurate?
- 12 Q. Just, if you just want to --
- A. Okay. 13

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- 14 Q. -- talk about your memory.
- 15 A. All right.
- My specific -- the specific part that I had an 16
- issue with of it was the other obstructions. So we 17
- could have -- we have wildlife that comes in our 18
- 19 waterways sometimes, right. We have docks, kayaks,
- 20 paddle boards, all these other things. It doesn't take
- into consideration for all these other obstructions that 21
- 22 are in the waterway.
- 23 So again, that would be in a perfect world with
- a clear river with nothing else especially -- or 24
- specifically in that Atlas Mill area that we're

- that correct? 1
- 2 A. I believe it can, yes.
- 3 Q. And in your experience in going on the river
- multiple times, you are concerned about the safety for 4
- 5 boaters on a daily basis and during peak times when
- 6 there are too many boats on the river?
- 7 A. Absolutely. I believe a big portion of that is
- 8 the amount of recreational activities that we are
- 9 currently allowing on the river. Our Coeur d'Alene
- River, which is the southern part of this lake, of Lake 10
- 11 Coeur d'Alene, does not allow towing on it. The Spokane
- 12 River currently does.
- 13 For the past five years I've been a proponent to
- 14 start looking at that from a county ordinance
- standpoint, since the state will not look at it, is that 15
- maybe start restricting towing operations on that river 16
- 17 because of the amount of boats that we currently have on 18 there.
- 19 **MR. SMITH:** Thank you. No further questions.

#### 20 CROSS-EXAMINATION

### 21 BY MS. TELLESSEN:

- 22 Q. Thank you, Sergeant Miller, for your time and 23 for your service and certainly your dedication of the
- 24 safety of the traveling public on the Spokane River.
  - Have you asked for IDL to fund a study for the

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- Spokane River?
- 2 A. I have not.
- 3 Q. Have you asked Kootenai County to fund a study
- 4 for the Spokane River?
- A. I have not.
- 6 Q. Okay. And those folks that you stopped, you're
- speaking of I think it was this last Saturday? 7
- 8 A. Yes.
- 9 Q. Were those stops of people who live on the
- 10 Spokane River?
- 11 A. I did not check that information. I'm not sure.
- 12 Q. And in your experience, do folks that live
- 13 on the river often use it during peak times, or do they
- 14 tend to stay away?
- 15 A. It seems to be a mix. It depends on what time
- of year you're talking about as well. 16
- 17 Q. Okay. And the incidents that you respond to are
- typically boat-on-boat incidents? 18
- A. Various different types. We have criminal 19
- 20 activities as well that happen. So it could be a
- 21 homicide. It could be a suicidal type of incident. But
- yes, we do have quite a few over -- over the years we've 22
- 23 had quite a few boating incidents. We have actually had
- 24 a couple planes that collided into each other.
- 25 Q. Never a dull moment.

- 1 Q. And do any of his opinions strike you as
  - 2 inconsistent when you consider the standards that apply
  - 3 to navigational safety across all navigable waterways?
    - A. Yeah. Specifically each body of water is going
  - 5 to be unique in its own right. I also have boated
  - 6 across different countries, different oceans, lakes,
  - 7 rivers, canals, maybe even a pool. I have boated in a
  - 8 lot of different situations. And currents, we do have
  - 9 currents. We have different wind considerations. We
  - 10 have -- depending on how much snow, how much water that
  - we have going through, the way that the dam is opened 11 12 up, so it absolutely does change for sure.

The amount of logging that we've had on the rivers here. That's changes -- that's pretty unique. Not saying it's unique in its own, that there isn't

another body of waterway that's similar to that, but it 16 17 is pretty unique.

18

I mean, we were pulling out deadheads this weekend, which is large logs. They are all over the rivers, so those present a lot more hazards too and it makes it a little bit more unique since this entire spot that we're talking about specifically was logging operations for many years.

Q. But your opinion, I think in response to some of 25 the questions that have been asked, is the number of

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1 A. There is not.

2

- Q. And do you have an opinion on whether the docks
- 3 are safe or unsafe that are put on the river?
- A. It depends. There are some docks that are 4
- constructed correctly. There are some docks that are 5
- 6 older that are not. They can add -- or become hazards
- 7 in some situations.
- Q. And have you reviewed the design of these docks 8
- 9 that are being proposed?
- A. I have. 10
- 11 O. And do you have an opinion on whether they
- become safe or unsafe by looking at the design? 12
- A. I don't. I'm definitely not an engineer, so I 13 14 do not.
- 15 Q. And your, I guess, kind of view of this 366-foot
- corridor is it doesn't take into account many variables 16
- that exist on the Spokane River? 17
- 18 A. Absolutely.
- 19 Q. Is there any manner of safety precaution that
- 20 would take any account every variable in your opinion?
- A. No, not one that I've come up with or that I 21
- 22 have heard proposed yet.
- 23 Q. And were you here for Mr. -- Captain Derie's
- 24 testimony?
- A. Yes. 25

boats is the safety issue that you're concerned with?

- A. It can be at times, definitely. I mean, there 2
- 3 are some more narrower parts of the river, that everyone
- 4 in this room probably knows about, that you can't pass
- 5 safely by. Especially if one is doing a water-type
- 6 activity, you can't safely pass by.

7 Because we're one of six states in the country

- 8 that do not -- that does not mandate boater education,
- 9 we have what lot of people that come from other areas
- and even that live here that don't feel that they have 10
- 11 to get the education. So they don't know want to do,
- you know, when they're coming across a vessel that's 12
- stopped in the middle of the river and they're supposed 13
- to come off a plane and bring it down to a safe
- 15 operating speed. They don't do that because they don't
- 16 know that they're supposed to do that or they don't feel
- 17 that they should have to do that. So we do have a lot
- 18 of those situations and issues as well.
- 19 Q. You were here for Mr. Douglass' testimony 20 earlier this evening?
- 21 A. Yes.
- 22 Q. And his commitment to ensure that everybody who 23 docks at the community dock would have to prove that
- 24 they took a boater safety course?
- 25 A. It could help. It could help. It's not going

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- to help all the other people that are boating on the
- 2 waterways that don't, so it definitely would help. I
- 3 mean, any way that we can incentivize education is big.
- 4 As of right now I don't think anyone is willing to
- 5 mandate it in this state, but by having those boaters be
- 6 safer, that could definitely help.
- 7 Q. And to your knowledge is there any expectation
- 8 or obligation of this land owner and this dock to ensure
- 9 the safety of other boaters not using this facility?
- 10 A. No in this state, no.
- 11 Q. Okay. Thank you.
- **HEARING OFFICER HAYES:** Thank you.
- Mr. Magnuson, I didn't ask if you had any
- **14** questions?

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- 15 MR. MAGNUSON: No.
  - **HEARING OFFICER HAYES:** Thank you.
- 17 Mr. Smith.
- **MR. SMITH:** Doug Parker.
- 19 **HEARING OFFICER HAYES:** Calling Doug Parker.
- DOUG PARKER,
- 21 having been first duly sworn to tell the truth, the
- 22 whole truth, and nothing but the truth, relating to said
- 23 cause says:
- **MR. PARKER:** My name is Doug Parker.
- 25 Is Sergent Miller still in the room?

- 1 MR. MILLER: No.
  - HEARING OFFICER HAYES: So, Mr. Parker, you have
- ${\bf 3}$  an attorney in these proceedings, and he was free to ask
- 4 the Sergent these questions if he had them.
  - **MR. PARKER:** Oh, I'm sorry.
- 6 **HEARING OFFICER HAYES:** That's fine. I
- 7 understand.

8 You can chat with him after the hearing about

**9** these issues if you wish.

MR. PARKER: I'll jump on it. Okay. Thank you.

So anyway, I'm with John Magnuson by one year.

1970 I started running down that river, maybe shootingducks. That makes it 55. He said 54. Things were a

14 little different then.

And in the meantime I boated -- I grew up on the

16 Great Lakes. I boated in Alaska. I kept a boat in

17 Cabo San Lucas. I run all up and down along the East

Coast. Took a lot of Coast Guard classes. I quit when

19 it got to celestial because I wasn't smart enough.

So here's one of my questions: We hear the

21 phrase carrying capacity of the river. Carrying

 $\begin{tabular}{ll} \bf 22 & capacity, it's \ referring \ to \ the \ number \ of \ boats \ that \ can \end{tabular}$ 

23 safely monkey around on that river. Well, what -- I'm

24 not sure I know what that is.

Now, I'm thinking back about Senator Byrd,

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Sergent Miller?

2 HEARING OFFICER HAYES: I think he might have

3 escaped when he had his chance.

MR. PARKER: Can you catch him by any chance?

Good evening. I appreciate the opportunity totalk to you.

7 My name is Doug Parker, and maybe I'm not the

oldest guy in here, but I'm close. And my interest in

9 being here is not this particular project. It's the10 total number of slips that we're adding to this river.

And I'm going to stop because Sergent Miller made it back, and he said a couple things that I thought

were real important to the people gathered here, if you

14 don't mind.

You mentioned Palm Beach and boating and being down in that area near the coastal waterway. Well, for

- 17 18 years I've been at Hilton Head and I boat down
- 18 here -- you got to be familiar -- the ditch,
- 19 intracoastal waterway. So there's been a lot of talk
- 20 about no wake zones. Oh, boy, that would be the end
- 21 all. That would ruin everything.

Let me ask you, Sergent, down around Palm Beach

- and where there's many more boats than we have here,
- 24 would it be possible to go for extended mileage and no
- 25 wake, idle only?

- 1 51 years in the senate. They asked him, they were
- 2 trying to come up with a definition for pornography. He
- 3 said, I'll tell you this. He said, I don't know how to
- 4 write it, but you will know it when you see it.

5 Well, that's what carrying capacity is and we're

6 there. I don't know how you write it, but I live on the

7 river and I'll tell you, it's an unpleasant place to be

8 on the weekend.

9 I've got, probably, say, I've got six great

10 grandchildren from 18 months to 36 months, and I've got

11 this old clunker pontoon, and I have a heck of a time

12 getting down the river with those little guys because

13 they -- it isn't just the wakeboarders. It's anybody

14 that's running around with the snout of the boat up,

15 looking over the windshield. You've either got to go

16 faster or slower, and you'll burn a lot less of that

17 \$8-an-gallon fuel if you level that boat out. If you

18 get down to an idle, you'll go just as fast but you

won't make a wake. And if you're operating a boat underthose crowded conditions, for gosh sakes, you got do

21 look behind you a bunch of times because there's as much

22 going on behind you as there is in front of you.

23 They're raising all kind of havoc.

One thing that hasn't been mentioned, I live by

Q'emiln. I live by a little island on the river on the

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- water. How are we going to handle the deal at Q'emiln
- when the Spokane, the out-of-state boaters come over and 2
- launch there and some of the wakeboard boats launch 3
- 4 there? They got the tanks. How do you handle the
- invasive species that are coming in there? 5

6 We already got some at Fernan and Hayden. They

- 7 got the problem, Spirit, and I think Twin. Well, we
- 8 don't know where those boats have been. But they can
- come in legally across the state line, launch at Q'emiln
- and off they go. Now, we don't know what's in those 10
- tanks, but that's true for all the boats. We need to 11
- 12 have a way to register. You can't go to Priest Lake
- from here and get up there in Priest Lake country. You 13
- 14 got to have an inspection every time you go through
- 15 there. But we allow all kinds of boats to come in there
- without the inspection. I don't think that's a good 16

17 deal.

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The other thing that's kind of funny is that, 18

- you know, when you buy an airplane that doesn't make you 19
- 20 a pilot. Just doesn't work that way. You can spent a
- 21 quarter of million dollars for a boat, but that doesn't
- make you a mariner. We need some training. We need 22
- 23 some stuff.
- 24 And you got to get up there, not on a Tuesday.
- I've been running up and there like John for 55 years. 25

- 1 THE WITNESS: Sorry.
  - **HEARING OFFICER HAYES:** That's fine.
- 3 MR. PARKER: I'm not an attorney. Thank you for
- 4 your attention. You better do something about this 5
  - river, folks.

**HEARING OFFICER HAYES:** Mr. Smith, are you

- 7 calling any additional witness or are we to go to public
- 8 testimony?
  - MR. SMITH: I have one more.
    - **HEARING OFFICER HAYES:** Okay. Any cross for
- Mr. Parker? 11
- 12 MR. SMITH: Vic Parrish.
  - **HEARING OFFICER HAYES:** Vic Parrish.
- 14 And for our folks that -- while we're waiting
- for Mr. Parrish to make his way up here -- that are 15
- signed up to testify, I am going to be limiting the 16
- 17 testimony for one to two minutes so that you can start
- to mentally prepare your comments and shortening them 18
- 19 up.

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## VIC PARRISH,

- having been first duly sworn to tell the truth, the
- whole truth, and nothing but the truth, relating to said 22
- 23 cause says:
- **HEARING OFFICER HAYES:** And will you spell your 24
- 25 last name for the record.

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- And I'll tell you, there are times on the weekend it isn't a safe place to be. 2
- 3 But anyway, with that I want to leave you with two truisms in the marine world. And I know our expert
- 5 witness is going to back me up and I think Sergent
- 6 Miller will too. Here are two things that is very
- 7 important, no matter what happens.
- Wake, that's no correlation to hull speed. 8
- 9 Wake, that's no correlation to hull speed. A sailboat
- with a big keel can slip along at 8 knots, never a 10
- 11 ripple. The wrong boat at 6 knots puts out a 24-inch
- wake. He's plowing and he's using a lot of fuel and 12
- he's making a wake. 13
- The other thing is, I'm going to simplify a 14 statement. You're responsible for your wake. You're 15
- responsible for your wake. Fresh water or salt, moving 16
- or still, you're responsible for your wake. 17
  - Am I correct, sir?
- 19
- MR. PARKER: Thank you. I appreciate your 21 22 attention on getting the hook.
- 23 HEARING OFFICER HAYES: I suggest that you have
- MR. DERIE: Well, if you're still, you're not 20 creating a wake.
  - 23

  - an attorney who had an opportunity to ask those
- 25 questions when that witness was testifying.

- MR. PARRISH: My last name is Parrish,
- P-A-R-I-S-H, and my first name is Vic. I'm a retired
- naval officer, 22 years in the service. I'm also a 3
- licensed professional chemical engineer with a license 4
- 5 in Idaho, which I've held for over 50 years.
- 6 My wife, Tracy and I, have lived on Lake
- 7 Coeur d'Alene or the Spokane River since 2003. We moved
- 8 over to the Spokane River in 2019.
- 9 Part of my experience is I was a chief nuclear
- officer and chief executive officer over at (inaudible) 10
- 11 utility, and I also had a hydroplane, so I'm very
- familiar with environmental concerns. 12
- I'm also very meticulous with what we do, and we 13
- 14 have a weather camera -- and that's really what I'm
- 15 going to talk about -- that monitors the river because
- the software we use is capable of picking up ducks 16
- swimming on the water. So if a water craft goes by my 17
- house -- which is directly across from Harbor Island 18
- 19 where the river is about 600 feet bank to bank -- it
- 20 records a video that lasts about 60 seconds.
- 21 Right now on my computer at home I have about 32 different bytes of files that have accumulated since the 22
- first of January. That's about 3,600 videos. And I
- have not looked through all of them, but sometimes when
- 25 I'm out on the deck and I see something happen, I go

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- back to look at the video. And I made some of them
- 2 available to the folks here, I think, that may have
- viewed them. 3

4 And I just want to summarize some of things that we've seen. The heavy traffic times are Friday,

- 6 Saturday, and Sunday during boating season, from May
- through August and early September. There have been
- 8 occasions where we have seen 100 boats pass between
- 9 Harbor Island and our house in one day. We have seen as
- many as 20 boats in one video frame, in a 60-second 10
- video on that river. Sometimes three wake boats at one 11

12 time passing. 13

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We have seen unsafe boat operations. Just one example I'll give you is we saw a wake boat with tow coming down the river. There was a canoe in the middle

- of the river. He turned towards Harbor Island, the 16
- 17 shallowest point of the river at that point. There was
- a speedboat that was overtaking that wakeboard. He 18
- chose to go towards Harbor Island to avoid the canoe, 19
- 20 and they almost collided, almost ran over a dock on
- 21 Harbor Island, and then luckily they missed, and the
- canoer was almost capsized by the wake that came off the 22
- 23 boats.

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24 So you cannot ignore the fact that increasing the number of boats that have access to the river are 25

- that you said you haven't looked at all of the footage,
- but the videos that were provided, are those examples of
- 3 what you would consider high traffic?
- 4 A. Actually, no. Some of them are pretty low
- traffic. Mainly I think some of the ones that I
- provided was wakeboarders that were very close to river,
- 7 less than 50 feet off of the other shore on Harbor
  - Island.

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9 In fact, in one instance, there was a

wakeboarder that passed within about 50 feet of an 10

- occupied dock, and it actually caused the people to yell 11 12 at the boater. And he turned around, picked his tow,
- got back into -- you know, turned back around and 13
- 14 actually came back up by the same dock and put them in a
- 15 wash again, so that was the one that I think that was
- (inaudible). I think it was a lady and child on it 16
- 17
- 18 Q. I shake my head at what seems like just genuine
- rudeness, but beyond that --19
  - A. Right.
- 21 Q. -- do any of the examples that you provided in
- your mind showcase what you -- what you would consider 22 23 high traffic past your dock, or are they just random --
- A. No, I think there is more videos that are in 24
- 25 my -- I haven't looked at them all. There's no way I've

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- going to travel the river. If you make that assumption, you making a horrible mistake.
- 3 We can stand on our dock during any day when there's no traffic and we can enjoy ourselves. But when 4
- 5 boat traffic starts, we don't even go down there. It's
- 6 too rough and too dangerous. We've lost furniture off
- our dock that's been washed off by boat wakes. So to make any other conclusions that increasing 8 the number of boats that are capable of getting on the
- river and they won't go on the river is absolutely 10
- 11 absurd and should be discounted immediately if that's
- 12 the case. 13
  - So I stand here in opposition to the permit, mainly because it will increase traffic on the river,
- 14 15 make it more unsafe, and increase the probability that
- someone is going to get hurt. 16 17
  - Thank you.
- 18 **HEARING OFFICER HAYES:** Thank you.
- 19 Any questions for this witness?

#### **CROSS-EXAMINATION**

#### BY MS. TELLESSEN: 21

- 22 Q. Mr. Parrish, thank you, also, for your service
- 23 dedicated to this country in a number of capacities it
- 24 25
  - The videos that you have provided, I understand

- gone through 32 bytes of files, but I can tell you there
- are occasions where you can count, like I said just now,
- 3 20 boats in one frame from the video camera in a
- 60-second video. It would be wake boats, pontoon boats, 4
- 5 canoes, kavaks.
- 6 O. Fair. In the videos that we saw it did seem
- 7 like some of them were kind of fast-forward. So when
- 8 you say a 60-second frame, are you talking one full just
- 9 regular minutes not sped up, or are you talking sped up?
- 10 A. I think one of them that I sent in was actually
- 11 a compilation where I actually put videos that ran all day, and I think I actually said that on the video. 12
- When the camera triggers, it would take roughly 60 --13
- roughly 60 seconds or until the motion stopped. 14
- 15 O. And for clarification your property is a bit downstream closer to Post Falls --16
- A. We are past way down. We are just across from 17
- Harbor Island. We're about halfway from the Blackwell 18
- 19 Slough to the Post Falls Dam.
  - Q. Okay. But you're not an adjacent owner to this project?
- 21 22 A. Pardon?
- 23 Q. You aren't -- your property isn't adjacent to
  - A. No. I'm speaking frankly to the number of folks

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that the -- access for boats to the river.

2 **HEARING OFFICER HAYES:** Access for boats to the

3 river.

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4 MR. PARRISH: Thank you.

**HEARING OFFICER HAYES:** Any questions for this

6 witness?

7 And that was your last witness, Mr. Smith?

MR. SMITH: It was.

9 **HEARING OFFICER HAYES:** Ms. Tellessen, any

further redirect or can we move on to public comment? 10 MS. TELLESSEN: I think, considering the time,

12 Hearing Officer, we'll reserve for rebuttal.

**HEARING OFFICER HAYES:** Thanks.

14 I will give each party -- the plan at this point 15 is to do closing briefing, and I will make those remarks

at the end. 16

17 Does that suffice on your rebuttal testimony,

Ms. Tellessen, or do you want to provide rebuttal 18

following public comment? We only have 33 minutes. 19

MS. TELLESSEN: Recognizing the intent to

21 provide clarity, would additional rebuttal declarations

be permitted? 22

**HEARING OFFICER HAYES:** Any objection to that

24 process, Mr. Magnuson?

25 MR. MAGNUSON: I'll object to that process. J-O-R-G-E-N-S-E-N.

2 I actually just have two comments directed to

the IDL. About 25 years ago I applied for a dock on 3

4 Ponderosa Avenue. I own three lots on Ponderosa Avenue.

5 The dock I applied for was about 200 square feet over

6 what a single dock could be at that time. And the IDL

7 sent back a no, redesign the dock, go within the square

8 footage. I was allowed to have one dock for my three

9 lots. Please keep that in consideration when you

address all this. Secondary lots don't need -- they 10

aren't on the waterfront. They don't need to be 11

12 excessive docks provided for that reason.

13 The second issue that I have is I believe about 20 years back the Idaho Department of Lands was working 14

with Idaho Parks and Recreation when they built 15

Blackwell Island boat launch facility. And at that time 16

17 there was discussion about closing the boat launch ramp

at Q'emiln if there would be enough -- enough slots 18

provided in the Blackwell Island deal to occupy more and 19 20 more boats. Obviously, Q'emiln isn't shut down yet. It

21 would be a great way to take the pressure off the river.

22 That's all I have to say.

HEARING OFFICER HAYES: Thank you.

24 Stephen Behlmer.

25 (Continued on following page.)

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CATHERINE BEDFORD.

2 having been first duly sworn to tell the truth, the

whole truth, and nothing but the truth, relating to said 3

4 cause says:

5 **HEARING OFFICER HAYES:** Please state your name 6 and it spell your last name for the record.

7 MS. BEDFORD: Catherine Bedford. Last name is 8

B-E-D-F-O-R-D.

9 I'm here today to testify about the safety

issue. I live in the Riverfront House in Coeur d'Alene, 10

11 which above Le Peep and Terraza restaurant. I've lived

there for about 11 years. This is one of Douglass' 12

properties, and they have an agreement with the city 13

that they provided a boardwalk for public access. We 14

15 also have two docks in front of our building.

I live there. I cannot use these docks. I 16 cannot park a boat there. I can't swim off of them. I 17

can't fish off of them. I can't do anything off of 18

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these docks. They are solely for the purpose of the 20 boats to come in and out to access the restaurants below

21 me.

22 Those restaurants are really busy. The traffic 23 is horrendous. The river width is 316 feet. There's

traffic that goes back and forth all the time on this

river. I have video. I have witnessed so many things 25

1 **MR. SMITH:** I'll object to that process as well. **HEARING OFFICER HAYES:** And, Ms. Richter, any 2

3 objection to that process?

MS. RICHTER: No objection. 4

HEARING OFFICER HAYES: Okay. I'm going to think on that and I will have a response for you by the

6 7 time I close out here tonight.

Okay. I'm going to call you up in groups of 8 9

five, so when you hear your name, start lining up. No particular order. Ones who get here first to the stage 10

11 is first to testify.

Hilary Patterson, Ryan Andrade, Catherine

Bedford, Brian and Judy Jorgensen. Katelyn Scott, and 13

14 Timothy Farrell.

> Again, I'm going to ask that you keep your comments to two minutes. I'm going to be running a timer for my own purposes.

> > BRIAN JORGENSEN.

19 having been first duly sworn to tell the truth, the

20 whole truth, and nothing but the truth, relating to said

cause says: 21

22 **HEARING OFFICER HAYES:** All right. Will you state your name and spell your last name for the record, 23

24 please.

MR. JORGENSEN: Brian Jorgensen,

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happen. 1

2 And the biggest problem that I see, that I've witnessed -- and I called the sheriff's department. 3

4 I've called the police department. I've called the

parks and recreation -- is that we had people that come

6 in. They park in the parking lots, they come down, they

use these docks as their personal recreation facility. 7

8 They set up their little picnic areas, their chairs.

9 They swim off of the docks. There's boats coming in and

out. Kids are jumping off the dock. They're almost 10

getting run over by boats. The wakes from the boat are 11

12 so severe that these kids that are swimming without life

jackets on can be bashed up against the docks or swept 13 under the docks. 14

15 I watch it every single year. I've tried to call. I've tried to have something done about it. 16

17 Nobody knows who has jurisdiction. It's not the city.

It's not the parks and recreation. It's not the 18

sheriff. It's not the police. I get the run around and 19

20 run around and run around in circles. Nobody can do

21 anything.

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And I've talked to officer -- or Sergent Miller 22 23 several times. He knows who I am. I know the sheriff.

I've talked about it to them. There's no municipal 24

code; although, it is in the boating laws handbook that

STEPHEN BEHLMER,

2 having been first duly sworn to tell the truth, the

whole truth, and nothing but the truth, relating to said 3

4 cause says:

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contamination.

**HEARING OFFICER HAYES:** Please state name and spell your last name for the record.

7 MR. BEHLMER: My name is Stephen Behlmer, 8 spelled B-E-H-L-M-E-R. That's bravo, echo, helo, lima, 9 Mike, echo, Romeo.

I have had a home on the Spokane River with my wife for over 20 years now, and during that period of time I'm seeing a tremendous change in the safety and the traffic on the river, as well as the ability of

boaters to properly pilot a boat. All these things are 15 detrimental to the -- to the boaters who are careful and

care about the river. 16

> My point will be prudent use and protection of the Spokane River.

First of all, I would ask -- my first point is: Do the people along the river feel that there is adequate enforcement of ability to enforce the rules along the river?

Second, has there been an environmental impact statement done or environmental impact evaluation done regarding the river?

Mining activities have taken place for eons in

limits on how many fish a person can eat from the river,

including pregnant women who are advised not to eat fish

I believe that, in addition, we are stewards of

the mountains that feed the lake and the river, and

there are, right now, limits -- recommendations of

from the river at all because of heavy metal

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you cannot go more than idle speed within 100 feet of the dock. These boats are going back and forth.

The other thing I want to -- and that's just the congestion on the river. More docks, more boats is not a good thing, and the public being able to access them.

The other thing that is a problem is the noise pollution. The noise pollution from all these boats that people don't recognize. It's not just the boat engines. It's the people that come down the river with their stereos and the music blasting at maximum decibel, that I can hear inside my unit on the third floor, with the windows closed.

I can't go out on the balcony because of the restaurant noise, and I can't use -- enjoy the inside of my house because of the noise from the music. You can hear their music from when they come down the river all the way down till they go around the point. And it's very -- it's annoying.

19 So anyway, that's just things that -- I think it 20 effects our quality of life for those us who live up the river or those who (inaudible). 21

22 **HEARING OFFICER HAYES:** Thank you.

23 Dick Teich and Susan Stiger.

24 (Continued on following page.)

9 the river and that everybody downstream is going to suffer or benefit from what we do here tonight and 10 11 ongoing. There's historical impact of development on the river, and there are historical sites which should 12 be evaluated prior to any further development. 13

Nighttime water skiing and wakeboarding we've witnessed several times in front of our home. Safety and noise are significant issues here. We're afraid we're going to see something horrible happen in front of our house with kids jumping down and boats going so fast and plowing so the boats can't really see where they're going, especially for little kids in the water.

Does ownership of a boat slip constitute property ownership? Is this real property? In other words, are there laws that should be enforced regarding

Finally, can the current developers of property

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- 1 protect historical property owners, such as ourselves,
- 2 from increased liability that will likely result from
- 3 water quality degradation and safety issues?
- 4 Thank you.

**HEARING OFFICER HAYES:** Thank you.

6 Tonya Glinski and Jack Glinski. Ed Kent and

7 Susan Kent.

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### RICHARD TEICH,

9 having been first duly sworn to tell the truth, the

whole truth, and nothing but the truth, relating to saidcause says:

HEARING OFFICER HAYES: Please state your nameand spell your last name for the record.

**THE WITNESS:** My name is Richard T-E-I-C-H.

Good evening. I've been a part of the Spokane
River for about four decades. My family's connection
with the river began in 1980 when we purchased a small

18 recreational lot, which is now across from the sheriff's

19 boathouse on the north side of the river.

Back then the river was a different place. It was quieter. It was calmer, with far less traffic. In

22 fact, at least half the river very often was filled with

23 logs, and the old LP Mill was west of the bridge, and

24 that was the industry at that time at that part of the

25 country and at that part of the river.

1 got bigger, the wakes got higher, and the safety risks

2 multiplied and continue to multiply. Currently parts of

3 river are literally combat zones, especially on

4 weekends.

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My daughter no longer feels safe in taking herchildren up the river any time from Friday morning to

7 Sunday evening. Let me repeat that. My grandkids

8 cannot enjoy the river, that has been a part of our

**9** family for 45 years, simply not safe anymore.

The viability of the Spokane River is in jeopardy. Consequently I'm opposed to the additional 74 slips on the river as requested by River's Edge Apartments to the DEL.

Thank you.

# **HEARING OFFICER HAYES:** Thank you.

TONYA GLINSKI, having been first duly sworn to tell the truth, the

whole truth, and nothing but the truth, relating to said

19 cause says:

HEARING OFFICER HAYES: Please state your nameand spell your last name for the record.

MS. GLINSKI: My name is Tonya Glinski,G-L-I-N-S-K-I.

I'm a lifetime resident of North Idaho and proud to say so. 20 year resident of the Spokane River. I

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- The Greenview condos were just breaking ground.Templin's Hotel and Marina wouldn't be completed until
- 3 1986 with 186 boat slips. And the no wake zone had yet
- 4 to be established and my children could water ski from
- 5 our dock. The water teamed with small mouth bass,
- 6 birch, and bullheads. That was the river we knew and
- 7 loved, the river that belonged to families, to
- 8 fishermen, and to quiet recreation.

**9** The mill closed in 1995 but the logs remained

10 for some time. Not as industrial infrastructure

anymore, but as part of the character of the river.

**12** Everyone enjoyed, even the guests at the hotel wanted to

sit and look at the logs. By 19- -- by 2010 the logs

14 were gone and in their place came development, condos

west of the bridge, and the marina of 140 slips.

In 2017 we built our present home giving us a full view of the river all summer. What we witnessed

18 was striking. Boat traffic had increased exponentially.

19 The no wake zone, once a safety feature, became a party

20 spot, music blaring, people drinking, and,

21 unfortunately, frequent disregard for safety rules.

Then came 2021. Covid. Covid changed

23 everything. What we witnessed -- what we witnessed was

24 an overwhelming flood of new users, many escaping

25 stricter restrictions in neighboring states. The boats

acknowledge that change is inevitable. It's going to

2 happen and it is happening, but what we've seen happen

3 on the river is crazy.

4 The additional of the three permits that have

5 been requested will do nothing but increase the danger

6 on the river, danger to the river, our home, our

7 shorelines, our wildlife. Our kids are not safe out

8 there. We are boaters. We are jet skiers. I'm not

9 coming at this from an entitled point of view. I'm

10 coming at this from a safety point of view. We have to

11 take a good long look to what we're rubber-stamping and

what we're saying yes to in our community and on our

13 river, and I strongly oppose this permit.

14 Thank you.

#### **HEARING OFFICER HAYES:** Thank you.

Liz Durrow. And that is all the names that Ihave highlighted, but I have a tendency, at this point

18 in the evening, to sometimes overlook, gloss over some

19 yeses. So if you desire to testify and I did not call

20 your name yet, please join the line.

### JACK GLINSKI,

22 having been first duly sworn to tell the truth, the

23 whole truth, and nothing but the truth, relating to said

24 cause says25 HEA

**HEARING OFFICER HAYES:** Please state your name

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and spell your last name for the record.

2 MR. GLINSKI: Jack, it's actually John, Glinski, 3 G-L-I-N-S-K-I.

4 I've been on the river for over 40 years, moved in in '83. But the river is a unique place. You can 5 6 have two boats out there, three boats out there. If one 7 has a -- they're pulling three kids on the tube and 8 making a circle, they're going to take up almost the 9 whole damn river right there. It's not like being on a lake, you know, where can you loop way out and come 10 around a corner. And I tell people I come around -- or 11 12 you'd be coming up on a corner and I'll have four boats 13 coming around the corner on me, and I'll just turn my

key off. Let them go. 15 But anyway the river is very unique, and the more boats you put out of there, you know, they're 16 17 just -- it's just tougher to get around the corners. You can call it 350 feet or something, but when you've 18

got the type of boats, also, that are running right now, 19

20 with the horsepower and the -- just -- just the

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21 things -- you know, the size of them. You know, 20

years ago a 26-foot boat was huge. Now we're looking 22

23 the 40-footers, you know, out there. Huge. So that's 24 one thing.

The other thing is, you know, when you start

happening with boats, boat wakes, water quality on the

2 Spokane River. And we live just about two-thirds of the

way down the river on one of the widest parts. 3

4 Based on the data I've taken and I -- my husband 5 will tell you, I probably take 1,000 samples every year, 6 so this is a study of love. The river is currently at a

7 tipping point and multiple -- facing multiple threats. 8 Safety is the big one. Invasive species.

Another one you haven't thought about, maybe, is that every time you increase no wake zones on the river, that further concentrates boating activities on other sections of the river making them even more unsafe.

We talked about the sheriff's letter. I've read it and fully support what's in the sheriff's letter based on all our experience and data.

So what have I seen? In the past five years the total number of boats on our stretch of the river has gone up by a factor of three. We frequently see more than 130 boats an hour, not just on weekends anymore, because of Covid. The number the large boats and surf boats have gone up by a factor of five, so more docks will likely lead to more boats on the river.

You heard about carrying capacity. I've read every -- 100s of research papers and studies about boats and boat wakes. One of those is the study that was

But I ran through their guidelines on carrying

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changing the rules a little bit -- and it's not changing the rules so much. But they bought Templin's place down

3 there with so many boat slips. So be it. And then

somebody just has the idea, hey, let's throw another 75 4

out there or something. Well, everybody wants that. 5

6 Every business on the river wants that, you know.

7 And then let's change the rules. Let's put some -- let's put some apartments up. Hey, we'll give 8 9 them all boat slips, as many as we can too. You know, you just start changing the rules also. 10

11 And I think I'll just leave it at that. One, 12 two. Thank you.

**HEARING OFFICER HAYES:** Thank you.

14 SUSAN STIGER,

having been first duly sworn to tell the truth, the 15 whole truth, and nothing but the truth, relating to said 16 17 cause says:

**HEARING OFFICER HAYES:** Please state your name 18 and spell your last name for the record. 19

20 MS. STIGER: My name is Susan Stiger, S-T-I-G-E-R, and I have three minutes of comments. I'll 21 22 do my best to make them two.

23 My husband and I have lived on the husband for 24 30 years. For the last six years I have been studying for the University of Idaho, taking data on what's 25

referenced, and I'll provide that separately. 1

3 capacity for the Spokane River using the actual data of the river. What you conclude is that the river is 4 5 already at high risk and unsuitable for power boating 6 without restrictions. So when you add more docks, you 7 add more boats, you add -- concentrate more boats in 8 certain sections of the river. It becomes insane. And

that's a quote from the sheriff's office marine patrols.

My other concern, and I've taken a lot of samples, is the boat wakes throw up sediments on the river. Spokane River sediment contain the same heavy metals and other contaminants that exist in the lake. And based on the data, that I've taken and had reviewed by both the U of I and the Department of Environmental Quality, lead in sediment samples are contaminated at levels that are considered at risk, highly contaminated in the Spokane River.

When a surf boat goes by and stirs up those sediments, or other boats, they can lead to lead levels that are ten times higher than the lead levels of the lake, at levels that are of concern to human and aquatic health. So that narrow part of the river that these docks are in with that walkway and those waves crashing over, consider that some of those waves may include high

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levels of lead. That's a concern.

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2 And we talk about studies. I have actually asked the County and sought specifically that they 3 4 suspend activities and approvals for further expansion 5 like this until the University of Idaho and others can 6 actually conduct good studies on water quality, on 7 carrying capacity of the lake.

Unfortunately, it sounds like the Department of Lands makes piecemeal by piecemeal decisions without looking at the cumulative impacts. I would request that the Department of Lands start looking at the cumulative impacts of every single additional dock that's added,

because it's not being addressed right now. 13

The -- there was reference to littoral rights. 15 You've heard this before. We can no longer --

**HEARING OFFICER HAYES:** Ms. Stiger, you are 16 17 twice over the time limits. I'll give you one

concluding comment. 18

MS. STIGER: Okay. One concluding comment. 19 20 Seawall, for those of us living on the river for years,

21 we've tried to build seawalls. Been told by the

Department of Lands they're not allowed and all of 22

23 sudden they are. And oh, by the way, one of the big

issues with seawalls is they reflect all those boat 24

25 wakes back into the river to further cause issues. I traveling at different speeds. Right through the middle

2 as they were all passing, a large wood boat with about

12 people on board, playing their music full tilt, 3

4 passed right through the middle of all of them, and they

5 were looking at my side of the river, and on the other 6 side of the river were three children on paddle boards

7 that were washed on the wake up against the dock. It

8 was -- it was within 10 feet of becoming a catastrophe.

9 I am very much opposed to the consideration of additional docks and moorage on the river until this 10 organization has had the opportunity to establish rules 11 12 and regulations that dictate how the river is to be operated and what people need to be required to use in 13 14 order to use the waterways. It's a beautiful place and 15 we want to keep it that way, and we want it to be known

Thank you.

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HEARING OFFICER HAYES: Thank you. I appreciate that.

ED KENT.

as a wonderful, beautiful place.

21 having been first duly sworn to tell the truth, the whole truth, and nothing but the truth, relating to said 22 23 cause says:

**HEARING OFFICER HAYES:** Have you state your name ask spell your last name for the record.

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think the Department of Lands needs to reconsider approving a seawall.

Thank you.

# TIMOTHY FARRELL,

having been first duly sworn to tell the truth, the 6 whole truth, and nothing but the truth, relating to said 7 cause says:

**HEARING OFFICER HAYES:** Please state your name and spell your last name for the record.

MR. FARRELL: My name is Timothy Farrell. Last name is spelled F-A-R-R-E-L-L.

**HEARING OFFICER HAYES:** Please keep your comments to two minutes. We're six minutes before we have to leave here and two more in line.

15 **MR. FARRELL:** I live on Harbor Island on the opposite side of the river from the previous speaker. 16 17 My biggest concern is that the Spokane River is going to become notorious as a -- as a location that's going to 18

19 be advertised as, that's the place those kids were

20 killed.

I have experienced, just in the last two weeks, a situation where a total of five boats were meeting at the same place in front of my house. And the biggest problem was, they were all going -- two were going one way. Three were going the other way, that they were all

MR. KENT: Ed Kent, K-E-N-T. 1

2 I'm going to be very specific to the River's

3 Edge application. So we have been traveling this part

of the river for the last seven years and just even --4

5 just three weeks ago we were going back from

6 Coeur d'Alene Lake and following somebody that was

7 towing a person in a wake boat. And anybody following a

wake boat, you know you have to stay in the channel; 8

9 otherwise, you got these 3-, 4-foot waves that are going to push you around. 10

And so we tried to stay behind the person that was being towed. And, of course, we're 100 feet away. My wife is getting worried that I'm not going to stop in time. It's just a narrow channel. And then you've got another boat coming your direction. Fortunately we had only one that we were following, and I'm thinking, when you've got two wake boats coming opposite directions, you go wherever the wake takes you, and it's just a very dangerous situation if you don't have the experience with that.

I really would like to have somebody get on it and understand what an excessive wake is. Okay? If you can define an excessive wake, I'd like to have you do it because our sheriff -- we've got those rules in existence, but they can't define it.

Min-U-Script®

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As far as the linear footage of this property,

1,591 feet. The City codes allows a boat dock every

60 feet as a minimum. That would be 26 boat docks, not

74. So you would have 26 instead of 74 boat docks for

that lineal foot, if you follow the community and each

lot had their own boat slip.

7 As far as -- you're going to have over 650-plus 8 feet -- people using this river in that very specific 9 area. They're going to have stand-up paddle boards. They're going to have kayaks. They're going to be 10 swimming along the way. And as Sergent Miller had 11 12 mentioned, there are many, many different obstacles that you have to manage, including pylons, the people, 13 14 et cetera, and just add those wake boats going each 15 direction, it's -- it's something you have to manage.

I also have an objection where renters will be gaining littoral rights that affect the property's value of homeowners all the way up and down the property by just diluting the -- diluting the river stretch.

just diluting the -- diluting the river stretch.
Now, you've got another application coming
forward where you've got somebody that buys 10 acres and
all of a sudden they have 50 people or 50 separate
renters, and all of a sudden upstream they have littoral
rights that impact everybody else along the river. What
does that do to our property values? What does that do

1 consider the fact that -- I'm a novice. I'm like

2 probably every other person. I've been boating since

3 14 years old, but I don't have enough experience to

4 navigate the Spokane River with the number of boats and

5 the wakes, the displacement that is out there.

I advocate that Kootenai County look at limiting the displacement of boats. We've got 40-foot boats, that even on a 5 foot -- or 5 miles per hour put out incredible wakes. So wake boats, there's no limit on wake size. So they scare you and push you around and

wake size. So they scare you and push you around and
so, you know, we have to consider the fact that probably
90 percent of the people out there are novices and

consider that. We're not experts with a Ph.D. that cannavigate all this -- all this business.

So thank you.

# **HEARING OFFICER HAYES:** Thank you.

Then our final public testifier and then we'll address some housekeeping matters.

#### JASON LUCAS,

having been first duly sworn to tell the truth, the whole truth, and nothing but the truth, relating to said cause says:

**HEARING OFFICER HAYES:** Please state your name and spell your last name for the record.

MR. LUCAS: My name is Jason Lucas. Last name

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2 And if we do require boat safety for all of 3 people that are leasing these properties, what do we do with the people that are renting it out for Airbnb? Are 4 you going to restrict that? I doubt it. Those people 5 6 that have Airbnb -- we have people coming all the time 7 next to us. We live right on the river last seven years, and they -- the Airbnb people, they do whatever 8 9 they want to do.

But I also, as far as safety -- I want to talk about incremental marginalization. So every time -- so the state of Idaho has a 200-foot no wake along all the bay areas of the lakes across the state except for the Spokane River. It's got 150 foot, so you made an exception for the river. Rivers generally don't have wakes, don't have waves. They just usually flow.

**HEARING OFFICER HAYES:** Mr. Kent, you're twice over your allotted time. One concluding remark.

MR. KENT: All right. Yeah, thank you.

20 So, you know, I want to say is, you know, that 21 all of the time that we make these exceptions to the 22 limits makes this margin of safety even less and less 23 and less, and so when we -- we don't enforce no

and less, and so when we -- we don't enforce noexcessive wake zones, when we basically don't have any

25 limits as far as where people go. I think we have to

L-U-C-A-S. I want to thank you for your service andyour time and your attention.

I'm not really here to oppose this development.I want to send a message to the IDL and to our agencies

5 here. I think what's missing, we are in a process right6 now of extreme growth, as we know, and innovation. You

7 can't stop that. I'd like to go back to 1978, but here

we are.

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Yeah, we've got problems on the water. First thing that happens when you get in a boat is you can die. Tell your kids that. First thing. Second thing that can happen is someone else can die. It's very, very dangerous, and if you're lucky you get to have fun while you're captaining a boat.

But what I think we're missing here is innovation in leadership. And I say this with respect. I have a very dear friend that works at the IDL. I know a lot of stuff about the IDL. God bless you all for your service, but we need to be innovative now in our leadership.

And what's missing, one of the representatives at the YouTube meeting recently said to the other agencies, we need you, Parks and Rec, Sheriff's office, et cetera, to give us feedback because we're the IDL. We need your feedback because you're the specialists.

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And then for the Parks and Rec to not give an answer on 2 something, I don't think that that's appropriate.

3 And so when I say innovation in leadership, I 4 think the IDL, or whoever the lead agency is, needs to make a decision to go get the answer, not wait and not 6 let nothing happen. We need to fill in the blanks ourselves and lead.

7 8 And regarding all these studies that people are 9 asking about. Yeah, we should do it. And I hate to slow down an innovative project, but maybe it should be 10 on pause until we get those answers. But who should pay 11 12 for the studies? I think that the state should pay for

13 the studies if the state is holding people back from getting permits. Go get the studies done. Figure it 14

15 out. Be innovative. Change. Create new initiatives within your agency to solve these problems for us. 16

17 You're protecting us. We just need a higher level of leadership. I say that with respect, by the way. 18

I've enjoyed watching all of you today and listening to everyone talk. Thank you for letting me come up here and talk. Have a good night.

**HEARING OFFICER HAYES:** All right.

22 23 So that concludes the public testimony in these proceedings. Before I decide how we're going to proceed 24 on rebuttal testimony, now that we're over time,

keep them on a trailer to put them on the water, so

2 those are not adding to the traffic. Those are boats

that are already there. 3

Yes, there will probably be some new boats. We don't know how people. But, you know, boaters come and go. People move, get rid of their boats for whatever reason. So the assumption that we're going to have 74 new boats on the river because of these slips is absolutely wrong.

Q. I don't have anything else for you. Thank you. Do you have something else you want to talk about?

A. If I might.

You had the comment about the wall that's being built on the property. It's been called a seawall. It's not a seawall. And I'm a professional civil engineer in several states and I've built walls. It's a retaining wall. It's not touching the water. Brian will tell you it's not designed to be in the water. The footings are completely different. So the testimony about that getting wet and doing all that, it might during storms, but it's not designed to be part of the river.

24 **MS. TELLESSEN:** Okay. Thank you. **HEARING OFFICER HAYES:** Anything further? 25

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MS. TELLESSEN: No. 1

**HEARING OFFICER HAYES:** Thank you. With that we

3 will -- sorry, I should have asked.

4 Any further recross?

5 IDL has declined. Mr. Smith has declined, and 6 Mr. Magnuson has a couple of questions.

**RECROSS-EXAMINATION** 

8 BY MR. MAGNUSON:

9 Q. Captain, you testified that you believe that it's not reasonable to presume the 74 slips won't have 10 11 74 boats in them?

A. No, sir. I said 74 new boats.

13 Q. So some of these people who are renting apartments already have boats and have them somewhere 14 15 else on the Spokane River? That's what you're saying?

A. Yeah, or on trailers. And Lanzce mentioned that 16 17 when he spoke to that.

18 Q. What is the basis for that other than pure 19

20 A. Well, it's pure speculation there will be 74 new boats, sir. You have shown me no statistics, no study 21 for anything that says these are all new boats. There's 22 23 nothing to say that.

Q. And you've shown me no studies or any data to support we won't have 74 new boats, so I guess we're

Ms. Tellessen, would your rebuttal witnesses be

available to join us on the on-site inspection tomorrow?

MS. TELLESSEN: No, not all of them, but I 3 think --4

5 **HEARING OFFICER HAYES:** Can you keep it to five 6 minute or less?

You're still under oath.

REDIRECT-EXAMINATION

9 BY MS. TELLESSEN:

Q. Captain Derie, you have patiently sat through 10 11 the testimony both of the sheriff's department sergeant, as well as the sheriff himself, as well as the public 12 13 testimony.

Have you heard anything regarding those opinions 14 15 and information that would change your opinions in this matter? 16

A. No. 17

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18 Q. Do you want -- do you have anything to add based 19 on what you've heard?

20 A. The assumption appears to be that we're going to put in 74 boat slips and there's going to be 21 22 automatically 74 new boats on the river, and there's

23 been nothing to justify that.

As Lanzce pointed out, this is going to give a 24 chance for people that have boats parked elsewhere or 25

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Page 181 Page 183 both speculating, right? parties. The structure will be a lot less formal. It 2 A. Well, I know a lot about boating and about -will be more in question-and-answer format, not the Q. Sure you do. 550 bucks an hour. The last two 3 3 direct examination, cross-examination, et cetera. 4 hours you sat here patiently. That was another 1,100 4 And with that we are concluded here this 5 bucks, wasn't it? 5 evening. Thank you all for your participation and your 6 A. It was. 6 patience. 7 7 MS. TELLESSEN: Thank you, Mr. Derie. (The proceedings concluded at 8:12 p.m.) 8 **HEARING OFFICER HAYES:** Thank you. 8 9 That closes our testimony here today. I am 9 going to ask for expert briefing from Mr. Smith and a 10 10 response from Ms. Tellessen. 11 11 12 Is two weeks sufficient for you? 12 13 Okay. So two weeks for our expert briefing. 13 Is seven days sufficient for you to respond to 14 14 that? I'm thinking five pages, more or less, for both 15 15 of you. 16 16 17 **MR. SMITH:** Page limit of five? Two weeks? 17 HEARING OFFICER HAYES: Yeah, I'm not going to 18 18 hold you to five, but that's, in my mind, all you need 19 19 20 20 21 **MR. SMITH:** Without my certificate of service, 21 22 that will be fine. 22 23 **HEARING OFFICER HAYES:** Thank you. 23 24 With that we are closing the record when we 24 25 close public testimony on September 30. I am going to 25 Page 182 Page 184 1 REPORTER'S CERTIFICATE ask for closing briefing, a deadline of October 3. I 2 I, Valerie J. Legg, Certified Shorthand realize that's a tight turnaround, but most of the 3 Reporter, do hereby declare: 3 closing briefing can be prepared between now and then. 4 That the foregoing proceedings were taken October 3 was chosen so if there is any response to any 4 5 before me at the time and place therein set forth, at 5 additional public comment received on the 30th, that 6 which time any witnesses were placed under oath; 6 there's an opportunity to respond to that. 7 That the testimony and all objections made were 7 My order is then due 30 days from the close of 8 recorded stenographically by me and were thereafter the record, which is September 30 -- sorry. The 8 9 transcribed by me or under my direction; 9 director's final order is due 30 days from the close of 10 That the foregoing is a true and correct record the record, which is going to be October 30. My 10 11 of all testimony given, to the best of my ability; 11 recommended order will be due before that, which is 12 That I am not a relative or employee of any 12 going to be about 2 1/2 to 3 weeks from September 30. My order is a recommended order. The final order does 13 attorney or of any of the parties, nor am I financially 13 come from the director of the Department of Lands in 14 14 interested in the action. 15 15 these proceedings. IN WITNESS WHEREOF, I have hereunto set my hand 16 16 Tomorrow we will be conducting an on-site and seal September 26, 2025. 17 inspection at the time to be determined by the parties. 17 No further public testimony or witness testimony will be 18 18 taken at that time; although, it will be an opportunity 19 19 VALERIE J. LEGG, ID SRL-968 Notary Public 816 Sherman Avenue, Suite 7 Coeur d'Alene, ID 83814 20 for Mr. Douglass, under oath, to explain the project to 20 us as it stands, and, Ms. Tellessen, to the extent that 21 21 22 you have engineers that are also going to be providing 22 My Commission Expires April 25, 2028 23 that information as well. 23

Cross-examination communication will be

permitted by either party as will questions by the

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		T.	1	September 10, 2020
	102:14	46:6;52:24;53:13;	afford (3)	71:21,22
\$	account (7)	88:1;135:22,25;	36:22;111:16,20	Alabama (2)
<b></b>	59:22;107:12,15,17;	142:10;179:2	afraid (1)	93:23;94:20
φ1 <b>500</b> (1)	134:2;138:16,20	Addison (1)	160:16	Alaska (1)
<b>\$1,500</b> (1)	accumulated (1)	7:15	afternoon (2)	143:16
132:6	148:22	addition (2)	23:10;106:17	ALJ (1)
\$275 (1)	accurate (5)	119:2;160:8	again (18)	9:21
95:17	42:15;78:8,9,10;	additional (25)	32:24;35:16;36:16,	Allen (1)
<b>\$550</b> (2)				3:9
95:18,19	134:11	11:11;12:20;15:15;	17;47:13;68:22;88:10;	
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